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1 Initial Fire Safety Analysis of Shelters in Zaatari and Azraq Refugee Camps

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6

7 **Abstract:**

8 More than a decade had passed since the initiation of the Syrian refugee camps in Jordan. Many
9 gray literature documents and some academic research had been produced around Zaatari and
10 Azraq camps. However, none of the existing research has tackled the issue of fire safety in the
11 camps extensively, despite the noticeable fire events that occur in them.

12 In this research, two methods are used to discuss the fire risk in the Jordanian Syrian camps of
13 Zaatari and Azraq. The first is field assessment through visual analysis supported by observatory
14 tours and field notes on five aspects of fire risk; ignition, fire development, fire spread within a
15 structure, fire risk between structures, and accessibility of shelters. The second is through fire
16 experiments on shelter materials using a cone calorimeter which aimed at seeing how the original
17 shelter materials and the amendments that the residents make to these materials, react to fire. The
18 results are recommendations and best practices to improve fire safety in these camps and at the
19 same time help camp planners and shelter designers in taking more fire-conscious decisions in
20 the future.

21

22 **Keywords:**

23 Azraq Camp; Cone Calorimeter; Fire Assessment; Fire Safety; Visual Assessment; Zaatari
24 Camp.

25

26 **1. Introduction**

27 **1.1 Global refugee situation**

28 The number of forcibly displaced people had rapidly increased in the past decade (2012-2022).
29 Specifically, in 2022 when there was an additional 19 million forcibly displaced persons;
30 considered the highest in-between years increase. By mid of 2023, the number of forcibly
31 displaced people around the world was 110 million, with Syria counting for most of the refugees
32 worldwide for the 10th consecutive year with more than 6.5 million refugees (UNHCR, 2023c).

33 According to the United Nations high Commissioner for Refugees (UNHCR), most of refugees
34 and displaced people remain as close as they can be to their origin countries, despite the risks
35 they might face (UNHCR, 2023b). By mid of 2023, about 69% of the refugees, in refugee-like

36 situations, and other people in need of international protection were being hosted in neighboring
37 countries (UNHCR, 2023c). However, most of these countries are low or middle-income, which
38 are already facing many challenges, such as political instability, natural hazards and disasters,
39 economic difficulties, and climate change (Ahmed, 2023).

40 Climate change increases the frequency and intensity of natural hazards and disaster events,
41 which can result in severe consequences for low and middle-income countries, specifically when
42 they happen in conjunction with other socio-economic challenges, that prohibit the countries
43 from adopting what is known as the “building back better” approach (Ahmed, 2023; UNISDR,
44 2017). Additionally, it is argued that the lack of sustainability considerations when dealing with
45 the aftermath of disasters, including shelters, affects the frequency and intensity of these
46 disasters in the long run (Davis & Lambert, 2002; Kwaylih et al., 2023; Pomponi et al., 2019).
47 Major examples of such scenarios are the disastrous floods in Pakistan (fifth hosting country in
48 the world) during 2022 which impacted 1 in 7 people, and the earthquake in Turkey (major
49 hosting country in the world) and Syria (major source of refugees) during 2023 which resulted in
50 widespread displacement. Unfortunately, in disasters, the most vulnerable people are the ones
51 who are most affected, such as refugees and displaced people (Ahmed, 2023). In Turkey, about
52 19% of those who were affected by the earthquake were Syrian refugees, bear in mind that the
53 same earthquake hit Syria and affected many internally displaced Syrians (Karlsen, 2023).

54 **1.2 Research context: Zaatari and Azraq camps**

55 In March 2011, and as part of the Arab Spring, protests in Syria led to an armed conflict that
56 shortly turned into a full-scale ongoing civil war. The large influx of Syrian refugees to Jordan,
57 forced the Jordanian Government and the UNHCR to set up the Zaatari camp in July 2012, and
58 thereafter Azraq camp in April 2014. Both camps are hosting only Syrian refugees.

59 Jordan is known as the second most hosting countries of UNHCR refugees in the world per
60 capita (MoPIC, 2020), and is also argued to be the most hosting country when counting the
61 Palestinian refugees under the mandate of UNRWA (Alshawawreh, 2019) with a percentage of
62 25% from the total population (UNHCR, 2023c). However, Jordan is not a signatory of the 1951
63 refugee convention, (the main international instrument of refugee law), nor its 1967 protocol
64 (Sharma, 2015). Notwithstanding, in 1998, Jordan signed a memorandum of understanding with
65 UNHCR which adopts a very similar definition of ‘refugee’ and their basic rights including the
66 non-refoulement (Janmyr, 2021). This means that there are no legal obligations on Jordan to host
67 refugees, however, Jordan is committed to its moral obligations towards its neighboring
68 countries (MoPIC, 2020), and bounded by customary international law to not force-return
69 refugees to where their life or freedom could be threatened (Human Rights Watch, 2006).

70 Given these facts, the temporary status of the 1.36 million Syrian refugees in Jordan is crucial for
71 the Jordanian government due to its limited resources (MoPIC, 2020), especially that by end of
72 2023, only about 649,000 of them were registered as refugees within the UNHCR records
73 (UNHCR, 2023d). The Syrian formal camps in Jordan are hosting only about 10% of the Syrian
74 refugees (MoPIC, 2020). However, their temporality of existence, similar to most formal camps
75 in the world, is emphasized by the Jordanian government, as the status of the land is a major

76 concern in such cases (Alshawawreh et al., 2020). The aforementioned contextual background is
77 the main reason behind the temporary material choices for the shelters in the studied camps,
78 which will be discussed in this paper.

79 *Zaatari camp*

80 Due to the urgent need of a formal camp for Syrian refugees in Jordan, Zaatari camp was
81 initiated in 9 days on a land owned by the Jordanian armed forces. The camp is located in
82 northern Jordan, about 10 km east of Mafraq Governorate. Though the camp started as a small
83 area on the west of its current borders, it evolved within nine months to enclose a space of 5.3
84 sqkm of land with a ring road of 8.3 km (Ledwith, 2014). The Jordanian government and
85 UNHCR jointly planned and coordinated the camp at the beginning (Ledwith, 2014). The
86 planning of the camp depended on what are called ‘districts’ as the camp is divided into 12
87 districts, where each district has numbered blocks and numbered households (UNHCR, 2016).
88 Today, Zaatari camp is under the joint administration of the Syrian Refugee Affairs Directorate
89 (SRAD) and UNHCR (UNHCR, 2022b). The camp peaked in terms of number of residents
90 during April 2013 with over 200,000 residents; however, since June 2014, the number stabilized
91 to be around 85,000 residents (UNHCR, 2023e).

92 The original layout of Zaatari camp organization was linear, consisting of rows of tents which
93 were replaced afterwards with prefabricated shelters (locally called caravans). However, shortly
94 after the initiation of the camp, the refugees relocated their tents and caravans next to their
95 relatives and previous neighbors in Syria to form U-shapes with in-between courtyards (Ledwith,
96 2014). Various countries and organizations have donated certain quantities of prefabricated
97 shelters (REACH, 2014), which meant that the size and specifications of the camp’s shelters
98 were not unified. The Saudi model was the most used in the camp with the dimensions of 5 m x
99 3 m, however, other major donors such as UAE, Kuwait and Oman had donated shelters with the
100 dimensions of (6.5 m x 3 m), (6 m x 3.5 m) and (6 m x 3 m) respectively (Dalal, 2022).
101 Generally, the shelters are made of 40 mm sandwich panels, where the outer skin is made of steel
102 sheets, the inner skin is either timber or steel, and the insulation in between is polyurethane
103 (Albadra et al., 2018). The original design of the prefabricated shelter is a one-room with no
104 indoor facilities or partitions, as the initial planning of the camp provided communal toilets,
105 showers, and kitchens (Alshawawreh et al., 2017).

106 The residents of the camp face many challenges in their shelters such as lack of privacy, the
107 cultural unsuitability of the communal kitchen and toilets, unsealed walls and roofs, lack of
108 thermal comfort, unsuitable openings that do not provide the needed ventilation, insects and rats
109 entry to the shelters, concerns regarding the flammability of the shelters, and lack of outdoor
110 private facilities (Alshawawreh, 2019). Aburamadan (2017) points out and based on interviewing
111 refugees from the camp, that many fire events resulted from the discontinuity of electricity
112 provision due to sourcing unsafe alternative ways of lighting, while the use of flammable
113 materials in the construction of the shelters worsened the effect of the events. However,
114 throughout the years, some refugees who were able to secure some money, were able to solve
115 some of these issues in regard to area by amending their shelters. They self-built spaces using
116 corrugated sheets, such as private toilets, private kitchens, private outdoor areas, and extra

117 room/s whenever possible. Other families were able to buy prefabricated shelters from refugees
118 who had left the camp. This case was possible because at the beginning of the camp, the shelters'
119 ownership was not clarified (Alshawawreh, 2019; Dalal, 2022).

120 ACTED (2017, p. 1) states that most of shelters in Zaatari camp are in critical situations. Their
121 repair and maintenance team highlight “lack of proper floor, water leakages, flooding inside the
122 shelters and rusted sandwich panels”. They added that self-built private toilets are sanitary
123 threats, estimating having about 3,922 toilets that do not meet the minimum hygienic standards.

124 *Azraq camp*

125 In April 2014, and due to the increasing number of Syrian refugees who entered Jordan, and the
126 inability of Zaatari camp to host more refugees, Azraq camp was opened as the first purpose-
127 built camp in Jordan. The camp is located 90 km from the Syrian border near a town called
128 Azraq in Zarqa governorate, northeast of Jordan. The 14.7 sqkm area of Azraq camp has a grid
129 layout that is divided into six villages. However, until today, only four of the villages are in use:
130 three, six, five and two, besides the base camp that hosts the management teams (Dalal et al.,
131 2018). Each village is divided into numbered blocks and streets. Similar to Zaatari camp, Azraq
132 camp is also under the joint administration of SRAD and UNHCR (UNHCR, 2019b).

133 The largest number of residents who were hosted at Azraq camp was in July 2016 with about
134 55,000 residents. However, the number of residents stabilized since May 2018 to be around
135 45,000 (UNHCR, 2023e). The camp was designed to contain 13,500 T-shelter (a term used to
136 describe either a temporary or a transitional shelter (IFRC, 2013)). However, until March 2023,
137 only about 8,700 shelters were in use (UNHCR, 2023a). According to IFRC et al. (2014), the
138 original dimensions of the T-shelter are 4 m x 6 m for a family of up to six members (lately, the
139 regulations were changed for the shelter to serve a family of up to 7 members). The T-shelter has
140 a steel structure that is made off-site and transported to the camp, then covered with Aluminum
141 coated foam insulation (10 mm – 15 mm) and has a metal cladding of Inverted Box Rib (IBR)
142 from both sides. The original design came with an inner roof layer of plastic sheeting (Albadra et
143 al., 2018; IFRC et al., 2014). In terms of flooring, the implemented design had a concrete floor
144 that was poured over a metal rubber, which made the shelters fixed in the ground (UNHCR,
145 2015). The T-shelter has a one-room design, and while the camp offered communal toilets and
146 showers, the residents were given kitchen tools to use inside their shelter. However, by 2019, and
147 due to the continuous appeal from the residents (REACH, 2015), all shelters were upgraded with
148 a kitchen extension of 8 sqm, making the shelter area reaches 32 sqm (UNHCR, 2019a)

149 Following the initiation of the camp, major drawbacks were noted in the shelters, specifically
150 regarding the use of IBR cladding, which was difficult to be sealed-off and has high amount of
151 heat gain (IFRC et al., 2014). Additionally, REACH (2015) found through a conducted
152 assessment that the indoor temperature of the shelters is unsatisfying to about 90% of the
153 residents during summer and to 45% of them during winter seasons. These results comply with
154 the findings of Albadra et al. (2018), where the spot measurement they had done recorded a roof
155 temperature of 46°C in summer. Other challenges that were discussed in existing literature are

156 the unsuitability of the one-room design which leads to lack of privacy, lack of outdoor private
157 area, and improper size and location of openings (Alshawawreh et al., 2017).

158 **1.3 Fire Safety standards**

159 One of the main learnt lessons from previous shelter projects is to plan for fire prevention by
160 considering many perspectives, such as: site layout considerations, sanitation improvements,
161 inclusion of firebreaks, conscious selection of materials, and using specific construction
162 techniques (Shelter Centre & IOM, 2012).

163 There are some recommended standards and codes within the existing gray literature, such as the
164 Sphere Handbook (Sphere Association, 2018a), Handbook for Emergencies (UNHCR, 2007),
165 and the USA International Fire Code (IFC) (International Code Council, 2021). In the UNHCR
166 (2007) Handbook of Emergencies, it is suggested to include a 30 m firebreak following every
167 300 m of built-up area in a camp setting to prevent spreading fire. It also states that the distance
168 between each two dwellings should be double the height of the dwelling as a minimum and could
169 be increased to be three or four times the height in the case of using extremely flammable
170 materials. The Sphere Handbook (Sphere Association, 2018a), agrees with what the UNHCR
171 handbook includes. However, despite its assurance of the ideal scenario of having a clear space
172 of twice the height between any two structures, it also introduces the option of having a clear
173 space of two meters as a minimum. In the IFC guidelines for the temporary tents and membrane
174 structures and with certain conditions, it states that a clear fire break of about 3.7 m shall be
175 provided on all sides of the tent/membrane structure (International Code Council, 2021).

176 There is a lack of detail within these guidance documents as to how these separation distance
177 values are determined, whether it is a scientific or engineering judgment-based approach. As an
178 example, previous work on informal settlements in Cape Town, showed that three meters might
179 be a safe distance for their types of structures (Wang et al., 2021). Antonellis, Underhill, Cicione,
180 et al. (2023) argue that there is no unified requirement for the minimum distance to prevent the
181 spread of fire as there are many factors affecting that such as wind conditions shelter materials
182 and contents, and opening sizes and locations.

183 **1.4 Global fire in refugee camps and informal settlements situation**

184 Worldwide, and based on the latest documented statistics in ‘Our World in Data’ that goes back
185 to 2019, fire events result in an estimated 111,000 deaths per year. This number equals about 18
186 times the number of deaths due to natural disasters and about twice the number of deaths due to
187 conflict and terrorism (Ritchie et al., 2019). It is also estimated that 90-95% of these global
188 deaths occur in lower- middle- income countries (Rush et al., 2020).

189 The fact that refugee camps and informal settlements are more vulnerable to fire events go back
190 to many factors, such as high density of structures and the use of combustible materials, due to
191 their affordability and temporariness, which accelerate the spread of fire (ARUP, 2018).
192 Antolellis, Underhill, Vaiciulyte, et al. (2023, p. 8) elaborated more with the reasons behind fire
193 in humanitarian settings to include “limited land availability, restricted choices for building
194 materials, energy poverty, insufficient knowledge, unclear roles and responsibilities, and limited

195 systems of accountability”. ARUP (2018) has developed a framework for fire safety in informal
 196 settlements to reduce the number of fire events and, in cases of fire, reduce their potential risk.
 197 However, ARUP (2018) also emphasizes the importance of having holistic and localized
 198 considerations of fire safety that must be identified based on the context. Unfortunately, the fire
 199 safety in the humanitarian sector is only being largely considered following a serious disaster due
 200 to the many limitations that the sector face in terms of resources versus needs (Antonellis,
 201 Underhill, Vaiciulyte, et al., 2023). Antonellis, Underhill, Vaiciulyte, et al. (2023) argue that fire
 202 events will keep on being considered as accepted possible risk as long as no holistic and deep
 203 knowledge about the topic is being researched and widely shared.

204 *Fire safety situation in Jordanian-Syrian camps*

205 In Jordan, yearly, there are about 196 reported fire deaths, which exceeds the number in most of
 206 the countries in the Middle East and equals the same number of fire deaths in Venezuela which
 207 has a population of about 2.5 times the population of Jordan (Ritchie et al., 2019).

208 ARUP (2018) argues that fire events in informal settlements are rarely reported in international
 209 media. In the Jordanian context, this could also be easily noted for the formal camps. When
 210 searching the media in July 2023, it can be found that since the initiation of the Jordanian-Syrian
 211 camps, only about 16 fire events were reported or mentioned. About 14 of these events were in
 212 Zaatari camp; seven of them were in tents, five events occurred in the shelters (caravans), and the
 213 remaining two events involved shops. However, only two events were reported in Azraq camp
 214 (Table 1). Although, throughout the visits to the camps, there were many told stories about fire
 215 events, and it was one of the main concerns that the refugees have. While it could be that only
 216 events that included fatalities are shared with media, no clear criteria can be noted.

217 Table 1 also shows that in the 16 reported fire events, about 104 reported shelters (tent, caravan
 218 (prefabricated shelter), or T-shelter) were involved, which resulted in 16 deaths and about 22
 219 injuries (announced numbers). These numbers mean, that in average, each event caused damage
 220 to about 6.5 shelters, death to 1.15 individual, and two injuries (excluding the cases with
 221 unknown numbers).

222 Table 1: Reported fire events in Zaatari and Azraq camps in media until July, 2023

No	Date of event	Location	Type of shelter	Cause	Number of deaths	Number of injuries	Source
1	October, 2012	Zaatari camp	20 tents	Intentional by refugees	0	0	(AFP, 2012)
2	February, 2013	Zaatari camp	1 tent	Unknown	1	3	(Ammon News, 2013)
3	March, 2013	Zaatari camp	35 tents	Electric fault	0	Unknown	(Alhurra, 2013)
4	December, 2013	Zaatari camp	1 tent	Gas Canister	3	1 child	(AP News, 2013)
5	March, 2014	Zaatari camp	3 tents and one caravan	Candle	2 children	0	(Ammon News, 2014)

No .	Date of event	Location	Type of shelter	Cause	Number of deaths	Number of injuries	Source
6	December, 2014	Zaatari camp	1 tent	Candle	2 children	3 severely burned	(SANA, 2014)
7	January, 2015	Zaatari camp	1 tent	A gas cylinder	1	2 children	(FOX NEWS, 2015)
8	March, 2015	Zaatari camp	1 caravan	A gas cylinder	4	<i>Unknown</i>	(Reuters, 2015)
9	July, 2018	Zaatari camp	13 caravans	<i>Unknown</i>	<i>Unknown</i>	<i>Unknown</i>	(Damascus V, 2020)
10	April, 2019	Zaatari camp	3 caravans	<i>Unknown</i>	1	<i>Unknown</i>	(Jordan News Agency, 2019)
11	May, 2020	Zaatari camp	7 shops	Electric fault	<i>Unknown</i>	<i>Unknown</i>	(Orient News, 2020)
12	Nov, 2020	Zaatari camp	3 caravans	Electric fault	1 child	9	(Orient News, 2020)
13	March, 2021	Azraq camp	2 T-shelters	Electric fault	0	1	(Jfra News, 2021)
14	April, 2023	Zaatari camp	2 caravans	<i>Unknown</i>	1	3	(The Jordan Times, 2023)
15	May, 2023	Zaatari camp	7 shops	Electrical short circuit	0	0	(Jordan News Agency, 2020)
16	April, 2023	Azraq camp	3 T-shelters	<i>Unknown</i>	0	0	(Ammon News, 2023)
TOTAL:			104		16	22	
AVERAGE per reported fire (excluding the unknowns):			6.50		1.15	2.00	

223

224 *Fire information and data from local authorities.*

225 Following the web search, informal interviews with local authorities in the camps (spokesmen
226 and/or fire services) were conducted. The interviews in Zaatari and Azraq camp took place on
227 the 4th of September 2023 and 12th of September 2023 respectively. During the interviews, the
228 views of field workers who deal with fire events were represented. This is a unique input to this
229 research as in related research documents such as Antonellis, Underhill, Vaiciulyte, et al. (2023),
230 the absence of such voices was indicated as a limitation. Additionally, official numbers of fire
231 events from January-August 2023 were obtained throughout the interaction with the officials.
232 Despite that the numbers are only for a few months in 2023, they could be representative to the
233 real situation of fire events in the camps.

234 In Zaatari camp, the spokesman reassured the researchers that fire ignition in the camp is a
235 burning issue that needs to be urgently resolved. According to him, each month they deal with an
236 average of 4-5 fire events. There is a fire station located inside the camp, and if they need
237 support, they can get it from the neighboring stations such as Mafraq fire station which is about
238 10-15 minutes away. The civil defense unit gets the notification of events from the operations
239 who usually gets the information from one of the residents. When notified, the firemen can get
240 ready to move towards the fire in 30 seconds at daytime and 45 seconds at nighttime. The
241 spokesman added: ‘the firemen can arrive towards the farthest point of the camp in 4 minutes’.

242 Nevertheless, there are some hardships that firemen face during the firefighting process and were
243 shared during the interview:

- 244 1- The misdescription of the fire location from the informer, which leads to being unable to
245 precisely identify the location of the fire.
- 246 2- The poor road conditions, which make reaching the fire location a longer process.
- 247 3- The narrow roads and pathways around the shelters affect the arrival of the firefighting
248 vehicles.
- 249 4- The camps’ residents gather around the fire during the firefighting process. While it is
250 mainly with good intentions due to the relative bonding between most of the residents
251 (80% of the residents are originated from Daraa governorate in Syria), it hardens the job
252 of the firefighters.
- 253 5- In districts 1, 2, and 12 (the old camp), the areas are very crowded which leads to a quick
254 fire spread between shelters.

255 In terms of fire causes, the spokesman classified them into two main reasons: electrical faults and
256 arson. According to the interviewee, the electricity was provided at the beginning of the camp
257 only to main electricity points throughout the camp, but not to the shelters. Refugees hired
258 people to get electricity from these points to their shelters, and due to their poor economic
259 situation, they hired unprofessional electricians for the less cost. This situation resulted in having
260 faulty wiring which made many shelters prone to fire ignition. Moreover, nowadays the
261 electricity is provided in the camp through solar panels for about 10 hours per day, the
262 inconsistency in electricity provision is behind the fire ignition in some events. The second
263 mentioned cause is arson, as some fires were believed to be malicious burning. While the civil
264 defense staff are well trained to know fire causes and use forensic labs if needed, the interviewee
265 clarified that burned-out locations are the hardest to investigate because evidence is also burned
266 out. Despite the cause, it was mentioned that the used prefabricated shelters worsen the effect of
267 the events as they are vulnerable to fires and highly inflammable.

268 When asked about possible solutions, four suggestions were raised: reorganizing the electrical
269 connections throughout the camp, inserting firefighting points in all districts where each of them
270 is supervised by trained refugees, introducing mobile firefighting stations, and increasing the
271 number of firefighting vehicles.

272 Table 2 shows the number of fire events that firefighting team of Zaatari camp had dealt with
273 during the first eight months of 2023 (local authorities during an interview, 2023). The numbers

274 for May were not obtained, however, for the other seven months of 2023, the number of fire
 275 events was 38, that resulted in losing one life and having 20 injuries. The number of damaged
 276 structures were not shared with the researchers; however, the high number of injuries can be an
 277 indication of a high number of damaged structures.

278 Table 2: Number of fire events in Zaatari camp Jan-Aug 2023 (obtained from local authorities, 2023)

	No. of events	No. of injuries	No. of deaths
January, 2023	5	0	0
February, 2023	2	0	0
March, 2023	6	2	0
April, 2023	7	5	1
May, 2023	N/A	N/A	N/A
June, 2023	4	5	0
July, 2023	8	1	0
August, 2023	6	7	0
Total	38	20	1

279

280 Similar to Zaatari camp, Azraq camp has a fire station located inside the camp, and the camp has
 281 water tanks that firemen can use in cases they needed extra water for large fire events. In such
 282 cases, and if needed support, there are two nearby fire stations to the camp (Showaiger and
 283 Azraq) which both are about 25 minutes away. Based on the interview, the firefighting team
 284 needs 7-8 minutes to reach the farthest fire event in the camp.

285 According to the spokesman, the main hardships they face while doing their job are:

- 286 1- The misdescription of the fire location from the informer
- 287 2- The poor road conditions, especially if shortcuts were taken through unpaved roads.
- 288 3- The large distances in the camp (almost 3 times the size of Zaatari camp). Village 6
 289 was mentioned as the hardest to reach, due to its long distance from the civil defense
 290 center, and due to being the village with the most fire events.

291 The fire causes that were mentioned during the interview were divided into four categories:
 292 electric faults, gas cylinders, ignorance and negligence such as misusing the electric and gas
 293 heaters, and overcurrent due to excessive load. The electricity and electric boxes were installed
 294 in each shelter by professionals, however according to the spokesman, the residents do electrical
 295 additions that are not always well installed.

296 The suggested solutions by the interviewee were: conducting awareness sessions to residents,
 297 training representatives from the residents as public safety officers to do the initial safety

298 measures in cases of fire before the arrival of the firefighting team, inserting extinguishing point
299 for each village, and having fire alarm system in shelters.

300 Table 3 shows the number of fire events that firefighting team of Azraq camp had dealt with
301 during the first eight months of 2023 as obtained from local authorities during an interview. The
302 number of fire events was 19, and only one injury resulted from them. According to the local
303 authorities, these events affected about 19 shelters, 11 of them were completely destroyed. These
304 numbers show that while the firefighting system in the camp is able to save lives, the high
305 flammability of the shelters amongst other mentioned factors, do not allow it to be as affective.

306 Table 3: Number of fire events in Azraq camp Jan-Aug 2023 (obtained from local authorities, 2023)

	No. of events	No. of injuries
January, 2023	3	0
February, 2023	2	0
March, 2023	0	0
April, 2023	3	0
May, 2023	2	0
June, 2023	0	0
July, 2023	3	0
August, 2023	6	1
Total	19	1

307

308 By comparing the numbers in table 2 and table 3 to the numbers in table 1, the gap between the
309 announced fire events in the media and the official numbers can be easily spotted. While this
310 could be due to sociopolitical reasons, the official numbers need to be announced and shared to
311 allow better fire research and therefore conscious future decision making process for camps.

312 2. Methodology

313 This research aims at studying and analyzing the current refugee shelters in Zaatari and Azraq
314 camps in terms of fire safety. To fulfil this aim, two methods were used: (1) field assessment that
315 included visual analysis supported by observatory tours and field notes, and (2) fire tests via cone
316 calorimeter. While the first method is qualitative and aimed at understanding the context and
317 residents' behavior in terms of fire safety, the second method is quantitative and aimed at testing
318 the shelter materials and how they might react in cases of fire. This combination of methods is
319 important in field research generally, and when researching camps specifically, as the situation in
320 the field is usually different than original plans. Similar combination of methods in fire safety
321 research was used in researching informal settlement in South Africa by Wang et al. (2019).

322 The first stage of the research was to conduct fieldwork in Zaatari and Azraq refugee camps. The
323 visits to Zaatari camp were conducted during September 2021, where a sample of seven shelters
324 were studied, while visits to Azraq camp were conducted during June 2022, where three shelters
325 were visited and analyzed. Moreover, follow-on visits during March and September 2023 were
326 conducted to both camps to support the research with information and data from official
327 spokesmen and to get additional street photos. The studied shelters were chosen with the help of
328 the organizations who facilitated the visits based on ease of access and safety criteria. Despite the
329 different sampling size in both camps due to accessibility limitations, patterns in the collected
330 data (i.e. photos) were spotted in both camps, which means samples reached the saturation point.

331 Photos are the most famous form of visual research methods (Rose, 2015). The significance of
332 photography in fieldwork research was emphasized by Bryman (2016) arguing that they act as
333 aid memoire, whether they were used as main sources of data or as drivers for in-depth
334 discussions with research participants. Pink (2004) explains that visual methods give us access to
335 data that are not approached verbally. However, in order to interpret the narratives behind
336 photos, a researcher needs to take into consideration the context, surroundings and his social
337 position. This is echoed by Barrantes-Elizondo (2019) who clarifies that visual forms can only be
338 considered as visual ethnography if they were surrounded by their culture and context. However,
339 Pink (2004) argues that traditional methods such as observations or interviews, need to be used
340 alongside the visual methods to complement them.

341 In each of the ten studied shelters, photos of the interior, exterior and street views were taken by
342 the researchers. Moreover, informal conversations with shelters' inhabitants were conducted
343 while touring and observing the shelters and field notes were taken to support the interpretation
344 process of the photos. The photos in this paper are chosen from over 100 photos that were
345 originally shortlisted from 500+ photos which were captured throughout the visits to both camps.
346 The criterion for choosing the photos was to clearly show the observations that were noted. In
347 order to organize the photos, the visited shelters are numerically numbered.

348 The second stage was to conduct cone calorimeter experiments on the used shelter materials. The
349 resulted observations and interpretations of the first method helped shaping the type of tests that
350 would be representative to the context, such as making holes and slots in some samples to mimic
351 the current situation of the sandwich panels, or testing bare foam layer as it was used by the
352 residents as internal lining. A total of 18 experiments were conducted; 12 of them on the
353 sandwich panels that are used in Zaatari camp shelters, and the other 6 experiments on the
354 materials of Azraq camp shelters, specifically on the insulation that is used in-between the walls
355 and as an internal lining and polyethylene sheets that is used as external or internal lining. A
356 more detailed description of these experiments and the used methodology is given in Section 4.

357 **3. Photo analysis of Azraq and Zaatari refugee shelters**

358 **3.1 Ignition risk**

359 Antonellis, Underhill, Vaiciulyte, et al. (2023) argue that daily activities are behind most of the
360 ignition risks, specifically those which need sourcing energy, such as heating, cooking, and
361 lighting. Antonellis, Underhill, Cicione, et al. (2023) adds other common causes, such as
362 overloaded electrical connections, faulty electrical wiring, and electrical devices which are either
363 old or non-compliant. Both, Antonellis, Underhill, Vaiciulyte, et al. (2023) and Antonellis,

364 Underhill, Cicione, et al. (2023), elaborate on the risks that accommodate open flames,
365 specifically in indoor context and when surrounded by combustible materials as the three
366 elements of fire triangle, i.e. heat, fuel, and oxygen, are present in such scenarios, which
367 increases the possibility of fire ignition and spread.

368 In Zaatari and Azraq camps, the causes of fire ignition are similar to fire causes in many refugee
369 camps and informal settlements around the world. According to the residents of the researched
370 shelters, the fire ignition goes back to: (1) electrical hazards, such as inadequate manual wiring
371 or overloaded circuits, and (2) open flames, such as candles, cooktops, or heaters.

372 In a study by Mindset & UNHCR (2022) in Zaatari and Azraq camps where the acceptance of
373 the electrical installation to the residents was surveyed, it was found that about 18% of shelters in
374 Zaatari camp have sub-standard electrical installation conditions, whereas the percentage in
375 Azraq camp was 7%. The sub-standard condition was defined in the report as exposed wires and
376 improper electrical installation. According to UNHCR (2022a) the number of used shelters in
377 Zaatari and Azraq camps until January 2022, was 26,000 and 8,797 respectively. This means that
378 about 4,680 shelters in Zaatari and 615 shelter in Azraq, are prone to fire ignition.

379 During the visits to the camps, it was noted that each shelter has an electricity box, which
380 provides a level of safety. However, in most cases, the refugees manually added extra wires,
381 without necessarily having previous experience in doing electrical work. Figure 1(a) shows an
382 example of the manual wiring where cords are hanging over each other on the shelter's wall,
383 while Figure 1(b) shows an example of an overloaded circuit, that is adjacent to a fabric lining.
384 In Figure 1(c), there is a source of open flame that is close to combustible fabric lining. These
385 cases are evidence to what local authorities mentioned in the interviews, and to what was found
386 in Table 1, about the main causes of fire being electric faults or gas canisters.



387 Figure 1: Examples of possible causes of fire ignition: a) Unsafe electric cords- Zaatari camp- Shelter 2
388 (Alshawawreh, 2021), b) Overloaded circuit close to fabric lining- Azraq camp- Shelter 3 (Alshawawreh, 2022), c)
389 Open flame close to fabric lining in a kitchen- Azraq camp- Shelter 2 (Alshawawreh, 2022)

390 While no photos of candles or heaters were taken because the visits were conducted during the
391 summer season and in the mornings, they are amongst the main causes of fire events in the
392 camps. One of the shared stories by the refugees during the visits was of a burnt shelter in Azraq

393 camp. An electrical heater was working when the electricity was cut in the camp. The shelter
394 residents did not turn it off afterwards, and apparently, while the kids were playing in the shelter,
395 the heater went upside down. When the electricity returned in the evening, the flame of the
396 heater touched the combustible furniture and within seconds the whole shelter was burnt.
397 Thankfully, no one was in the shelter at that time, but the shelter was completely burnt out.
398 During the informal conversations, the refugees made it clear that this story, amongst many
399 others, made the camps' residents in continuous fear of being the content of the next story of a
400 burnt shelter in the camp.

401 **3.2 Fire development**

402 The fire ignition by itself does not cause harm, it must develop and potentially spread to do that.
403 The growth of fire depends on the type of fuel within the shelter, assuming there is enough heat
404 and oxygen.

405 The contents of shelters are major players in cases of fire, specifically on the heat release rate.
406 However, this is highly contextual based on culture, humanitarian distributions, economic
407 abilities, and personal preferences (Antonellis, Underhill, Cicione, et al., 2023). In the studied
408 camps, the main source of fuel is that of loaded furniture, for instance, cushions, beds, and other
409 household items such as tables and chairs.

410 An additional fuel source found in these refugee shelters is the insulation in the walls and
411 ceilings. The fuel in Azraq camp is greater than in the Zaatari camp for this element, as most
412 shelter residents cover the interior walls and roof with a combustible lining made either from
413 plastic, fabric, or foam insulation with a layer of Aluminum foil; the same material as the
414 insulation in the original shelter structure between the Inverted Box Rib (IBR) panels.

415 According to Antonellis, Underhill, Cicione, et al. (2023), and based on full-scale fire
416 experiment in Cape Town, South Africa, it was found that internal lining layer has huge effect on
417 the time to fire flashover as the layer decreases it significantly. The rapid flashover does not give
418 people inside the structure the needed time to evacuate, especially if they were sleeping.

419 Figure 2(a) shows the interior of a shelter in Azraq camp with a fuel loaded foam mattresses,
420 plastic floor mat (which emits more toxic fumes when burnt), and fully covered walls and roof
421 with foam lining that is very combustible. While the refugees are aware of this fact, many of
422 them still use this lining due to the unbearable indoor temperature, specifically during the
423 summer seasons. However, as seen in Figure 2(b), some of the residents decided to minimize this
424 risk, and covered the interior walls of their shelter with fabric instead, though still used the
425 mattresses and plastic floor mat. The same residents added a self-built extension and covered the
426 interior with plastic lining as seen in Figure 2(c). In Zaatari camp shelter example that is shown
427 in Figure 2(d), the residents used the same mattresses, however, they used carpet flooring, and
428 did not use any indoor lining. This goes back to the enhanced thermal comfort inside the Zaatari
429 camp shelters (Albadra et al., 2018), which could be referred to the better weather conditions and
430 shelter technicality, compared to Azraq camp shelters. However, both camps have high
431 unsatisfaction levels of thermal comfort (Albadra et al., 2018).



432 Figure 2: The interior of some shelters that could affect the development of fire: a) Foam lining and fuel loaded
 433 furniture at Azraq camp- shelter 1 (Alshawawreh, 2022), b) Fabric lining and combustibile furniture at Azraq camp-
 434 shelter 3 (Alshawawreh, 2022), c) Plastic lining at Azraq camp- shelter 3 (Alshawawreh, 2022), d) A shelter's
 435 interior at Zaatari camp- shelter 4 (Alshawawreh, 2021)

436 The insulation layer in the sandwich panels of Zaatari camp shelters and in-between the IBR in
 437 Azraq camp shelters, by and large, is not accessible. However, if the steel sheets or the IBR
 438 panels are damaged, due to holes resulting from hanging items on the walls or roof, making
 439 amendments to the shelter such as relocating windows, or from previously fixated screws as seen
 440 in Figure 3(a,b,c), then the insulation could be exposed which would contribute significantly to
 441 the available fuel for combustion. Figure 3(d) shows a case in Azraq camp where the aluminum
 442 foil cover of the added indoor lining is ripped off, which fully exposes the fuel loaded foam. In
 443 Azraq camp specifically, the air gaps can be found in all shelters; around doors, windows and in
 444 the roof-walls intersections due to the corrugated nature of the IBR sheets (Figure 3(e)). Fosas et
 445 al. (2020) state that doors and windows in Azraq camp shelters have gaps around them of up to
 446 20 mm, as they are custom-made in the camp. Air gaps can also be found on every intersection
 447 between self-built extensions and original shelter walls as seen in Figure 3(f).



448 Figure 3: Examples of cases where walls and roofs have holes and gaps: a) An external wall with holes- Zaatari
 449 camp- Shelter 7 (Alshawawreh, 2021), b) An indoor wall with slots from relocating the window- Zaatari camp-
 450 Shelter 3 (Alshawawreh, 2021), c) An external wall with holes and slots- Azraq camp- Shelter 3 (Alshawawreh,
 451 2022), d) An indoor lining with a ripped-off aluminium foil layer- Azraq camp- Shelter 1 (Alshawawreh, 2022), e)
 452 Door with holes and air gaps around- Azraq camp- Shelter 1 (Alshawawreh, 2022), f) Air gaps in the connection
 453 between the self-built wall and the provided shelter- Zaatari Camp- Shelter 3 (Alshawawreh, 2021).

454 The high concentration of stored items inside the shelters, such as plastic, wood, fabric, or even
 455 fuel, specifically in corners, mezzanines, and hanging from walls, can also accelerate the
 456 possible hazards, due to rapid growth of fire and the release of toxic fumes. Figure 4(a) shows a
 457 shelter at Zaatari camp, where the residents self-built an extension out of corrugated sheets and
 458 used it as a storage. The shelter shown in Figure 4(b) is at Azraq camp, where plastic containers
 459 of water and fuel are stored in a self-built kitchen. Figure 4(c) is for a shelter in Azraq camp that
 460 shows a very common amendment that refugees do in both camps, where the residents enclose
 461 the space in-between their two shelters with a pitched roof made out of corrugated sheets and
 462 plastic sheeting lining. In this space shown in the figure, they added a storage mezzanine where
 463 unused items are stored, which makes it a concentrated source of fuel in cases of fire.



464 Figure 4: Examples of stored items inside the shelters: a) self-built storage at Zaatari camp- shelter 2 (Alshawawreh,
 465 2021), b) Stored containers in a self-built kitchen at Azraq camp- shelter 2 (Alshawawreh, 2022), c) Self-built
 466 mezzanine at Azraq camp- shelter 3 (Alshawawreh, 2022).

467 3.3 Fire spread within the shelter

468 Generally, fire spread in three ways, radiation (heat transfer through electromagnetic waves),
 469 convection (heat transfer from a fluid to another body or transportation of energy by heat driven
 470 movement of the fluid) or conduction (heat transfer through a solid material) (Antonellis,
 471 Underhill, Cicione, et al., 2023). All are possible to happen in the studied shelters.

472 The original shelters in both Zaatari and Azraq camps have one-room designs, therefore,
 473 hypothetically, there would be no other rooms for the fire to spread into. However, as mentioned
 474 earlier, the residents add spaces whenever they could. These extensions depend on the available
 475 adjacent vacant areas and on the financial abilities of the residents. In some cases, when the
 476 residents could not add extra spaces, they tended to divide the original room with materials they
 477 secure by themselves.

478 The self-built extensions and adaptations, in most cases, were made out of corrugated sheets with
 479 wooden or steel poles. However, these extensions have no insulation layer as shown in Figure
 480 5(a, b). In cases of internal partitions, they were mainly made out of fabric or corrugated sheets,
 481 and fixed either on steel or on wooden poles such as the case in Figure 5(c) where a corrugated
 482 partition is dividing the shelter. As mentioned in the previous section, refugees in Zaatari camp
 483 who were given two shelters, relocated their shelters in a way that kept a separation distance
 484 between them of about 3-4 meters, and when they had the financial ability, they enclosed this
 485 space with a pitched roof and corrugated sheet walls, as seen in Figure 5(d).

486 The main concern about these cases is that in most of them, the separation wall does not reach
 487 the roof, while in other cases, plastic or fabric are used to complete the new partition or wall as
 488 seen in Figure 5(b,c,d,e,f). In cases where the partition reaches the roof, there would still be air
 489 leakage due to the nature of the corrugated sheets that alternates ridges and grooves, which
 490 makes sealing them a hard job (Figure 5(a)). By not having a solid, full height partition, fire and
 491 smoke can easily spread within these shelters, if not by conduction, it could be spread by
 492 radiation or convection.



493 Figure 5: Interior photos of some shelters where additions could accelerate the fire spread within the shelter: a) Self-
 494 built toilet- Azraq camp- shelter 3 (Alshawawreh, 2022), b) Self-built kitchen- Zaatari camp- shelter 4
 495 (Alshawawreh, 2021), c) Self-built partition dividing a shelter- Zaatari camp- shelter 5 (Alshawawreh, 2021), d)
 496 Self-built hall and toilet- Azraq camp- shelter 1 (Alshawawreh, 2022), e) Self-built short wall enclosing a toilet-
 497 Zaatari camp- shelter 7 (Alshawawreh, 2021), f) Self-built short partition enclosing a storage- Zaatari camp- shelter
 498 5 (Alshawawreh, 2021).

499 3.4 Fire spread between structures

500 Despite the common recommendation of having a fire spread between structures that equals
 501 twice the height, and the sphere handbook reconfirmation of this recommendation, while setting
 502 a minimum recommended distance between structures of two meters (Sphere Association,
 503 2018b; Sphere Project, 2011), the current situation in both camps do not fulfil these guidelines.

504 Whereas the shelters in Zaatari camp were movable, and therefore, were relocated and extended
 505 by refugees as shown in Figure 6(a,b), the shelters in Azraq camp are fixed in the ground and the
 506 refugees could not relocate them. However, refugees in Azraq camp extended their shelters when
 507 they had the financial ability by enclosing the two-meters space in-between shelters, and with

508 time, they were able to enclose more space depending on vacant adjacent land. These changes
509 made the shelters proximate to each other and in many cases, adjacent. Figure 6(c) shows how
510 the rows of shelters in one of the streets are fully connected where each in-between distance is
511 enclosed and used privately. This hazard of proximate structures is exacerbated by the fact that
512 they are not well sealed (as seen in Figure 3 and Figure 5) which allows many possible pathways
513 for a fire to spread into another structure.

514 Additionally, what makes the shelters and settlements more vulnerable in cases of fire, is the
515 material storage located in the added outdoor private areas between the structures, such as the
516 case in Figure 6(d) and over the roofs (Figure 6(e,f)). These “ladder fuels” allow fires to spread
517 from structure to structure with relative ease.



518 Figure 6: Exterior photos in the camps that show how fire could spread between different structures: a) Self-built
519 extensions- Zaatari camp- Shelter 5 (Alshawawreh, 2021), b) Narrow pathway between shelters- Zaatari camp-
520 Shelter 6 (Alshawawreh, 2021), c) Rows of shelters- Azraq camp- Street view (Alshawawreh, 2023), d) Outdoor
521 stored materials- Zaatari camp- Shelter 7 (Alshawawreh, 2021), e) Over-roof materials- Azraq camp- Shelter 2
522 (Alshawawreh, 2022), f) Over-roof materials- Azraq camp- Street view (Alshawawreh, 2022).

523 **3.5 Access/ Human behavior in case of fire**

524 As mentioned in the introduction section and through camp visits and interviews with local
525 authorities, both camps have branches of the Jordanian civil defense directorate which includes
526 the fire station, and most shelters have fire extinguishers, such as the case in Figure 5(f).
527 Additionally, the shelters in both camps have a one floor design, which makes escaping them in
528 cases of fire is a relatively easy task. However, escaping the shelter would not guarantee being in
529 a safe zone. Therefore, a separation distance in front of shelters is important. This distance is
530 different than the fire break between shelters in the same row, which is important to stop the
531 spread of fire. Figure 7 clarifies the accessibility of shelters in both camps.



532 Figure 7: Photos clarifying the accessibility of the shelters: a) Narrow street entrance between shelters- Azraq camp-
533 street view (Alshawawreh, 2023), b) Stored materials in front of the door- Zaatari camp- Shelter 5 (Alshawawreh,
534 2021), c) Self-made sanitary extension- Zaatari camp- Shelter 1 (Alshawawreh, 2021), d) Sand-filled bags on
535 shelters' entrances- Azraq camp- Shelter 3 (Alshawawreh, 2021).

536 In Azraq camp, the front separation space is provided in most cases, albeit some amendments
537 such as the one shown in Figure 7(a) violate this space, where refugees extend their shelters by

538 not only enclosing the in-between space, but also front street space. In Zaatari camp, and due to
 539 the rapid initiation and development of the camp, the relocation of shelters, and due to the
 540 unplanned self-built extensions, this separation space does rarely exist.

541 However, even in the areas that have this space in both camps, some of the refugees’ behavior
 542 causes obstruction on their way out in cases of fire. These behaviors include storing materials
 543 outside the door gate (Figure 7(b)), self-making sanitary extensions above the ground (Figure
 544 7(c)), and adding a layer of stone or soil-filled bags to prevent the rain water from entering their
 545 shelters (Figure 7(d)). These narrower separation distances inhibit the safe egress from a fire but
 546 may also impede any firefighting attempts.

547 **3.5 Photo analysis results**

548 While section 3 provided detailed photo analysis of fire risk evidence from Zaatari and Azraq
 549 camps, Table 4 summarises the findings in relation to the five aspects of fire risk that were
 550 adopted in this research.

551 Table 4: Summary of findings from photo analysis

Aspect of fire risk	Main reason	Existing element/ behavior
1	Ignition	Electrical Hazards <ul style="list-style-type: none"> • Sub-standard electrical installation due to inadequate manual wiring. • Overloaded circuit. • Inconsistent electricity provision – accompanied with users’ misuse.
		Open flames <ul style="list-style-type: none"> • Use of candles, cooktops, or heaters – accompanied with users’ misuse.
2	Fire development	Fuel loaded furniture <ul style="list-style-type: none"> • Foam mattresses, cushions, plastic floor mats, beds, and other household items such as tables and chairs.
		Stored fuel loaded items <ul style="list-style-type: none"> • High concentration of unused stored items inside the shelters.
		Fuel loaded insulation/ lining <ul style="list-style-type: none"> • Whether as part of the structure/s insulation or added as a lining by the residents to enhance the indoor thermal comfort.
		Unsealed junctions <ul style="list-style-type: none"> • Due to shelters reaching their end of useful life (Zaatari case) or due to the corrugated nature of the IBR sheets (Azraq case).
		Holes and gaps in walls <ul style="list-style-type: none"> • Due to purposefully made holes for hanging items, previously fixated screws, or slots from relocating openings.

Aspect of fire risk	Main reason	Existing element/ behavior	
3	Fire spread within the shelter	Unsealed self-built extensions	<ul style="list-style-type: none"> Air gaps can be found on wall-roof and wall-wall intersections.
		Incomplete walls	<ul style="list-style-type: none"> Self-built walls that do not reach the roof.
4	Fire spreads between structures	Proximate/ adjacent structures	<ul style="list-style-type: none"> Extending the shelters by occupying the designated in-between shelters space.
		Outdoor stored materials	<ul style="list-style-type: none"> Random materials are being stored in the private outdoor spaces, and above roofs.
5	Access/ Human behavior in case of fire	Narrow separation distance	<ul style="list-style-type: none"> Violating the front street space by enclosing its land or relocating shelters on it.
		Blocking the exist route	<ul style="list-style-type: none"> Storing furniture or materials in a way that blocks the way out.

552

553 4. Behaviour in fire of materials from Azraq and Zaatari refugee shelters

554 Given the vulnerable nature of these shelters and camps to fire and fire spread as noted in
555 sections 2 and 3, it is of paramount importance to understand the specific reaction to fire of the
556 materials that are used in these structures. Combustible materials, such as those found inside the
557 shelters, and the shelters themselves, undergo a series of stages and behaviours in a fire, reacting
558 to heat and flames. Various factors, such as composition, thickness, density, and exposure to heat
559 flux (the rate of heat transfer), influence the behaviour of combustible materials during a fire
560 event. Initially, when a material is exposed to sufficient heat transfer, it undergoes pyrolysis,
561 which is the decomposition of the material into smaller molecules, often in the form of gases.
562 These gases can mix with air, creating a flammable mixture. If there is either a pre-existing
563 ignition source, such as a candle, or enough heat flux to cause spontaneous ignition, the
564 flammable gas mixture ignites, resulting in a flame. Under favourable conditions, the flame can
565 spread along the material's surface.

566 Different combustible materials exhibit unique behaviours during these stages and release energy
567 as heat at different rates. The heat release rate (HRR) directly impacts the intensity and growth
568 rate of the fire. As the material combusts, it loses mass, and the mass loss rate is proportional to
569 the HRR under certain conditions. The mass lost during combustion not only includes pyrolysis
570 gases but can also consist of other toxic gases and soot particles. The behaviour of a combustible
571 material in a fire is influenced by the heat flux to which it is exposed. Heat flux represents the
572 amount of heat energy transferred per unit area per unit time. Higher heat flux intensities lead to
573 more rapid reactions of the material, potentially affecting its fire behaviour in various ways, such
574 as faster pyrolysis, quicker ignition, rapid flame spread, shorter flaming duration, increased heat
575 release rates, and greater production of soot and toxic gases.

576 To develop a comprehensive understanding of materials and products in fire scenarios, several
577 standard reaction-to-fire tests are available. These tests, such as the single burning item (SBI) test
578 (BSI, 2023) and flame spread tests (ISO, 2011) assess various combustion-related properties of a
579 material during the different stages outlined above. They are essential for determining the
580 flammability and fire performance of materials and help in ensuring fire safety in different
581 applications.

582 In this section, one such standard test arrangement, namely the cone calorimeter (ISO, 2002a) is
583 used to start to understand the materials behaviour in fire of samples taken from the Azraq and
584 Zaatari refugee camps. During a cone calorimeter test, a small sample of the material (usually a
585 square or circular shape) is exposed to a controlled heat flux in the range of 20 to 100 kW/m².
586 The heat flux replicates the heat exposure that a material may experience during a real fire event.
587 The cone calorimeter can be used to calculate various parameters, including: HRR, Time to
588 Ignition, total burning time, mass loss and mass loss rate, smoke and gas production (namely CO
589 and CO₂) with time, and total heat released.

590 Therefore, these experiments aim at understanding, initially, what the fire hazard might be,
591 which is essentially how easy it is to ignite the material, and how quickly the material burns and
592 thus contribute to the fire intensity. However, these experiments cannot indicate what real-world
593 performance of the material and systems they are within, or how flames and fires would spread
594 at a larger scale. The tested samples are small and tested in controlled laboratory conditions that
595 do not fully replicate the complex conditions of an actual fire scenario, such as varying heat
596 exposure, airflow, and fuel loads.

597 **4.1 Method and testing matrix**

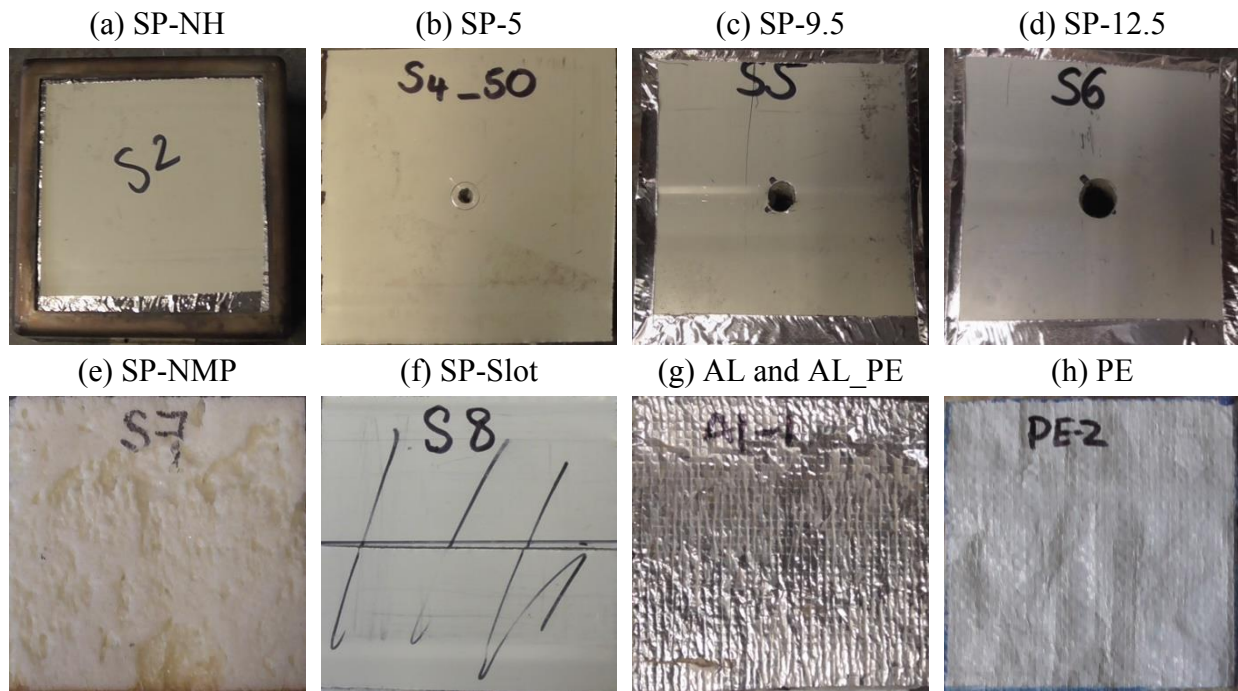
598 The cone calorimeter tests within this paper should be considered as initial scoping experiments
599 to understand three main parameters for the specimens we are exposing to radiant heat, namely:
600 time to ignition; burning time; and heat release rate (HRR). Each specimen type will be exposed
601 to incident radiant heat fluxes of 25 and 50 kW/m²; these fluxes simulate fluxes present in a
602 growing fire scenario, and in an established fire scenario, respectively. All specimens were
603 exposed to the heat fluxes in a horizontal orientation and an electronic spark used as a pilot
604 ignition source. The specimen was considered as ignited after sustained flaming for 4 s in each
605 test (ASTM, 2007). The smouldering, glowing or flash were not considered as ignition, as the
606 visible flame and its radiation are normally more important to the fire spread in camps.

607 The cone calorimeter at the University of Edinburgh was used to measure the parameters as per
608 ISO 5660 (ISO, 2002b). Before each test, the exhaust flow, gas analysers, cone heater height,
609 load cell and heat flux were calibrated. The materials were cut into the dimension of 100
610 mm×100 mm for the exposed face. The specimen sides were wrapped with aluminium foil and
611 well placed in the metal holder, as shown in Figure 8a.

612 The selection criteria for the tested materials were either used in the original shelter provided to
613 the refugees or distributed to them by aid agencies. Therefore, three materials were sourced from
614 the refugee camps, namely: the structural steel-foam-steel sandwich panel (SP) used in the
615 Zaatari camp's shelters, aluminium coated foam insulation (AL) used in Azraq camp's shelters
616 as insulation in the original shelter and as indoor lining, and polyethylene sheets (PE) used as
617 inner roof and lining in Azraq camp. The thickness of each material type was 50 mm, 12.5 mm,
618 and <0.5 mm, respectively. According to the requirements set out in (SFPE, 2016), the exposed

619 materials should be 50 mm in thickness, therefore ceramic insulation was used behind the AL
620 and PE materials to ensure the correct thickness was obtained. This followed similar studies,
621 such as (Wang et al., 2019).

622 The key question that we were aiming to gain some understanding over is how these materials,
623 as they are used over their lifetime, react in fire. Therefore, as a result to the findings from the
624 photo analysis and to mimic the current situation of the materials, we induced specific and
625 controlled defects/alterations to the SP samples as stated in Table 4- aspect 2- holes and gaps in
626 walls and as seen in Figure 3(a,b,e). We also looked at how the AL and PE materials worked in
627 isolation and as a system as stated in Table 4- aspect 2- Fuel loaded insulation/ lining and seen in
628 Figure 2(a,c) and Figure 3(d). Therefore, in total there were 12 SP specimens used: six variations
629 under each of the two heat fluxes. The variations can be seen in Table 5, which are: a control set
630 with no hole in the steel plate; a 5 mm (20 mm² area exposed), 9.5 mm (71 mm² area exposed),
631 and 12.5 mm hole (122 mm² area exposed) in the centre of each top plate; a 1.5 mm slot across
632 the 100 mm width of the top plate; and specimens where the entire top plate is removed. These
633 are shown in Figure 8 below. In addition to the SP specimens, three other specimens were used,
634 AL (Figure 8g), PE (Figure 8h), and with the AL first exposed to the heat. All specimen types
635 were exposed to 25 and 50 kW/m² heat fluxes apart from the PE specimens which was only
636 exposed to 25 kW/m² for reasons described below. Unfortunately, due to limited material, no
637 repeats were conducted, therefore results should be treated with this in mind.



638 Figure 8: Selection of sample images of (a) SP-NH in specimen holder, (b) SP-5, (c) SP-9.5, (d) SP-12.5, (e) SP-
639 NMP, (f) SP-Slot, (g) AL (and by inference AL-PE), and (h) PE.

640 4.2 Results

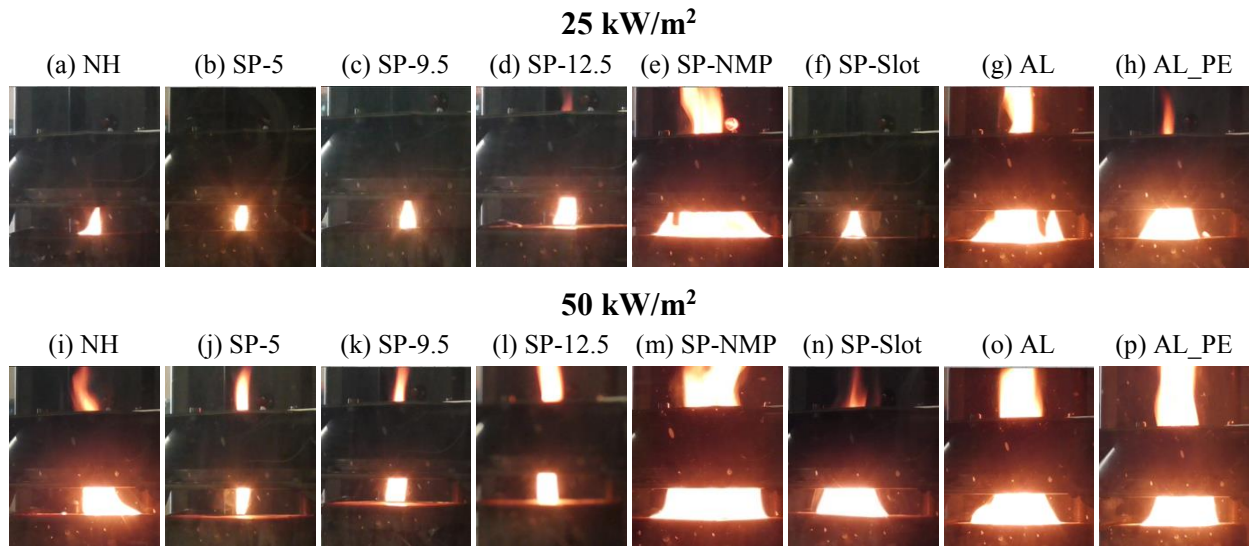
641 4.2.1 Overall visual observations of how samples reacted.

642 There are many things to note visually on how these samples reacted during exposure to the
643 radiant heat fluxes. This will also help explain, in part, the quantitative data shown in Table 5.

644 With regards to the very initial heating stages, most of the SP samples showed little reaction to
 645 the heat source. The two samples without the plates (NP) immediately showed signs of pyrolysis.
 646 Under the 50kW/m^2 incident heat flux spontaneous ignition of those pyrolysis gases was
 647 observed (i.e., there was flaming combustion before the electronic spark igniter was engaged). It
 648 was also noted that during the early stages of heating, before the igniter was engaged, that the
 649 AL and PE based specimens melted from a solid foam into a liquid away from the heat source.

650 All the SP samples prior to ignition showed the creation of flammable gases being ejected from
 651 the exposed surface of the sample. For those with the hole or slot – the pyrolysis gases exited
 652 these. However, for the control, no hole, samples pyrolysis gases were seen to escape round the
 653 edges of the sample where the aluminium tape used to seal the samples failed. This failure is
 654 assumed to be caused by a) the bond being weakened due to the heat exposure, and b) due to the
 655 pressure increase inside of the sandwich panel sample caused by the decomposition of the foam
 656 from a solid state into a hot gaseous state.

657 Once the samples were ignited, steady and sometimes laminar flames were established for all the
 658 SP hole experiments, with the smaller holes had smaller flames, larger holes had larger flames.
 659 The NMP samples had very large and turbulent flames, while the AL, and AL+PE samples had
 660 sustained medium sized flames. The PE specimens melted away before ignition started so no
 661 flames were recorded. The largest observed flames for each experiment can be seen in Figure 9.



662 Figure 9: Images of largest flame observed for each experiment (25 kW/m^2 top row a-h, 50 kW/m^2 bottom row i-p)

663 After the experiment, the top plates of the SP samples were removed to examine the response of
 664 the foam behind. There was consistent evidence of charring of the foam insulation (Figure 10).
 665 This can be either due to flaming combustion or smouldering combustion (i.e., combustion
 666 without flames), however there was no mechanism to check this during the experiments. For the
 667 AL and PE experiments – no material remained as all was consumed during burning.

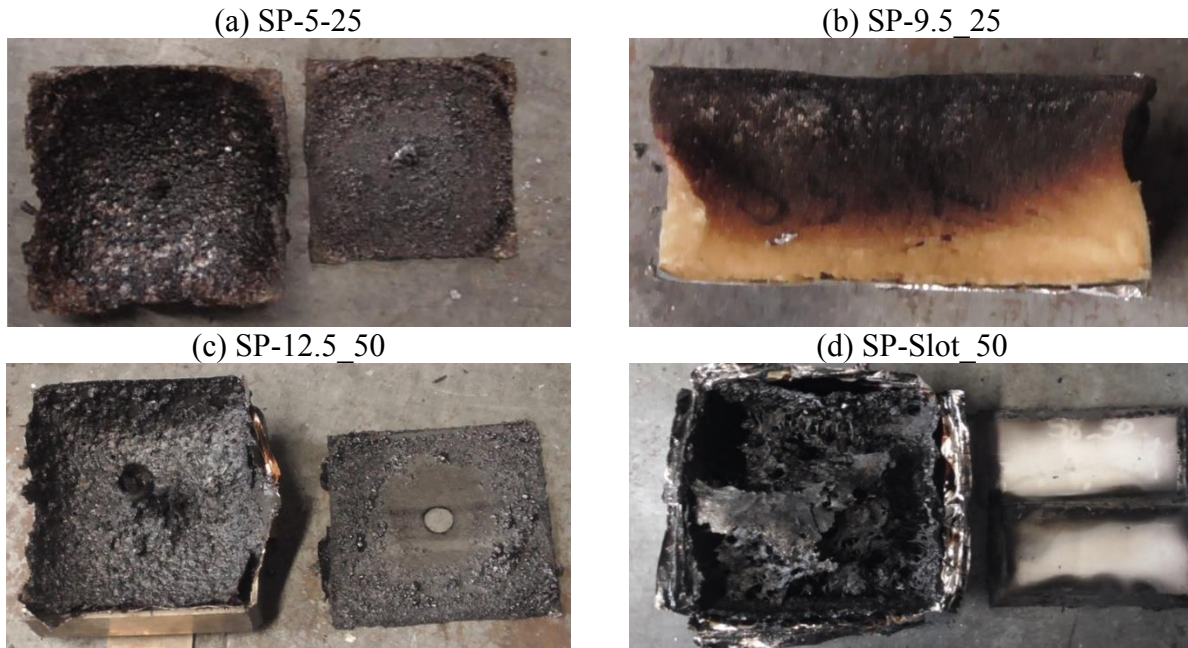


Figure 10: Photos of charred foam after cooling from selected experiments.

668

669 4.2.2 Quantitative results

670 The next section will describe the quantitative results from the experiments. It should be noted
 671 that to have more rigorous data, experiments for each specimen type should be repeated at least
 672 three times to have a repeatability in the data. Due to specimen volume limits only one iteration
 673 of the experiments of each specimen type were conducted so the quantitative data and the trends
 674 they point to need to be treated carefully by the reader.

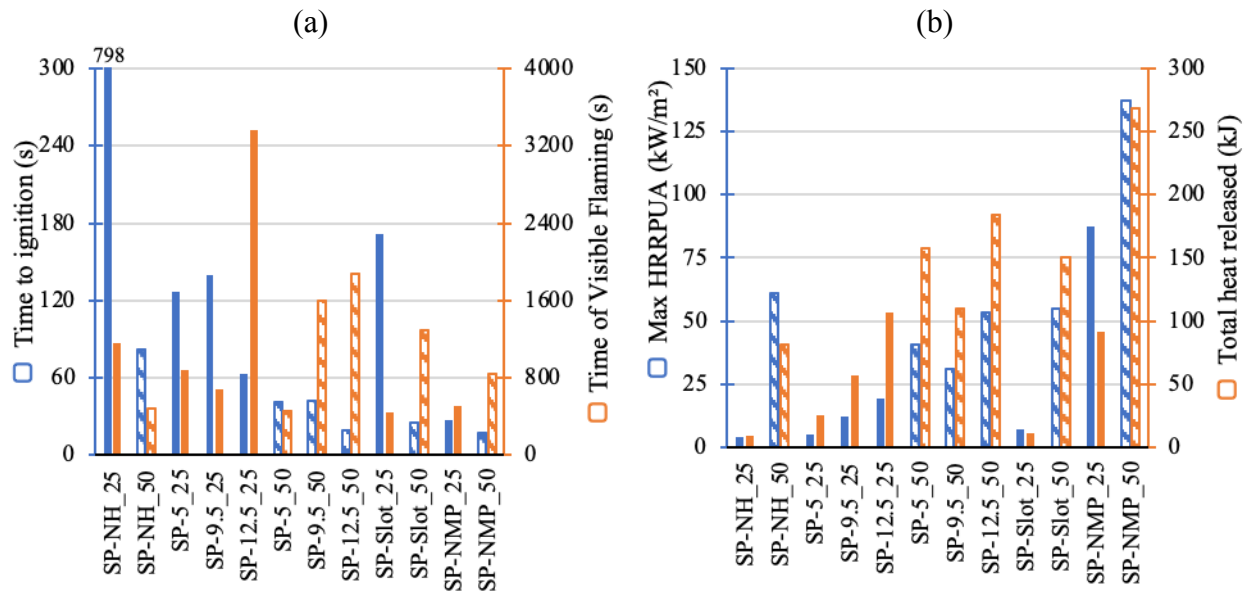
675 Firstly, as expected the general trend is that the specimens exposed to the higher heat flux of
 676 50kW/m^2 , ignited quicker, had higher heat release rate per unit area (HRRPUA), consumed more
 677 of the material, and released more energy in total, than the similar specimens exposed to 25
 678 kW/m^2 . This can be seen by comparing, for instance, experiments SP-5_25 and SP-5_50 in Table
 679 5 and in Figure 11.

Table 5: Summary results for cone calorimeter experiments

Experiment	Hole ϕ	Heat flux exposure	Time to ignition	Time of visible flaming	Total Mass loss	Max. HRRPUA	Total energy released	Total energy released per mass loss
	(mm)	(kW/m ²)	(s)	(s)	(g)	(kW/m ²)	(kJ)	(kJ/g)
SP-NH_25	-	25	798	1162	5.71	4.14	9	1.58
SP-NH_50	-	50	82	480	10.33	61.08	81	7.84
SP-5_25	5.00	25	126	885	4.36	4.97	25	5.73
SP-9.5_25	9.50	25	139	682	4.91	12.29	57	11.61
SP-12.5_25	12.50	25	63	3361	10.30	19.24	107	10.39
SP-5_50	5.00	50	41	449	13.87	40.61	158	11.39
SP-9.5_50	9.50	50	42	1599	11.15	30.98	110	9.87
SP-12.5_50	12.50	50	19	1878	14.22	53.30	184	12.94
SP-Slot_25	-	25	171	438	2.13	7.20	11	5.16
SP-Slot_50	-	50	25	1296	12.56	54.92	151	12.02
SP-NMP_25	-	25	27	507	7.78	87.60	92	11.83
SP-NMP_50	-	50	17 [†]	846	17.02	137.12	268	15.75
AL-25		25	84	361	4.24	108.70	99	23.35
AL-50		50	28	314	5.32	172.39	118	22.18
PE-25		25	#N/A	#N/A	0.30	3.35	1	3.33
AL PE-25		25	108	544	6.52	60.70	162	24.85
AL PE-50		50	30	421	7.79	164.73	198	25.42

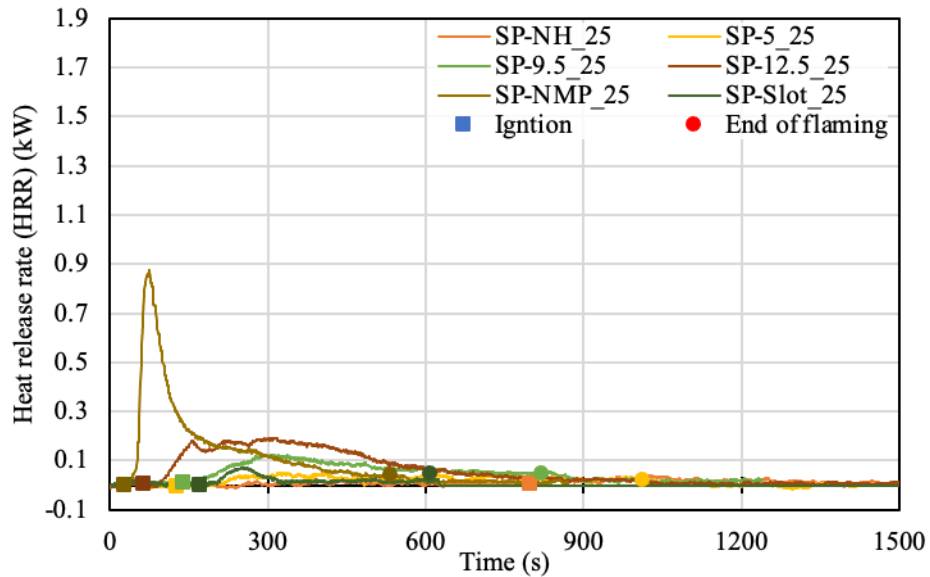
SP = Sandwich Panel. AL=Aluminium coated foam; PE=Polyethylene sheet; -, -5, -9.5, -12.5 = diameter size OR - slot/-NMP/-NH = slot, No metal plate, No hole (control); _25/50 - flux level, HRRPUA = Heat release rate per unit area, [†] - video evidence suggests this closer to 3 seconds before spontaneous ignition, 17 seconds was what was recorded in the data acquisition system.

681

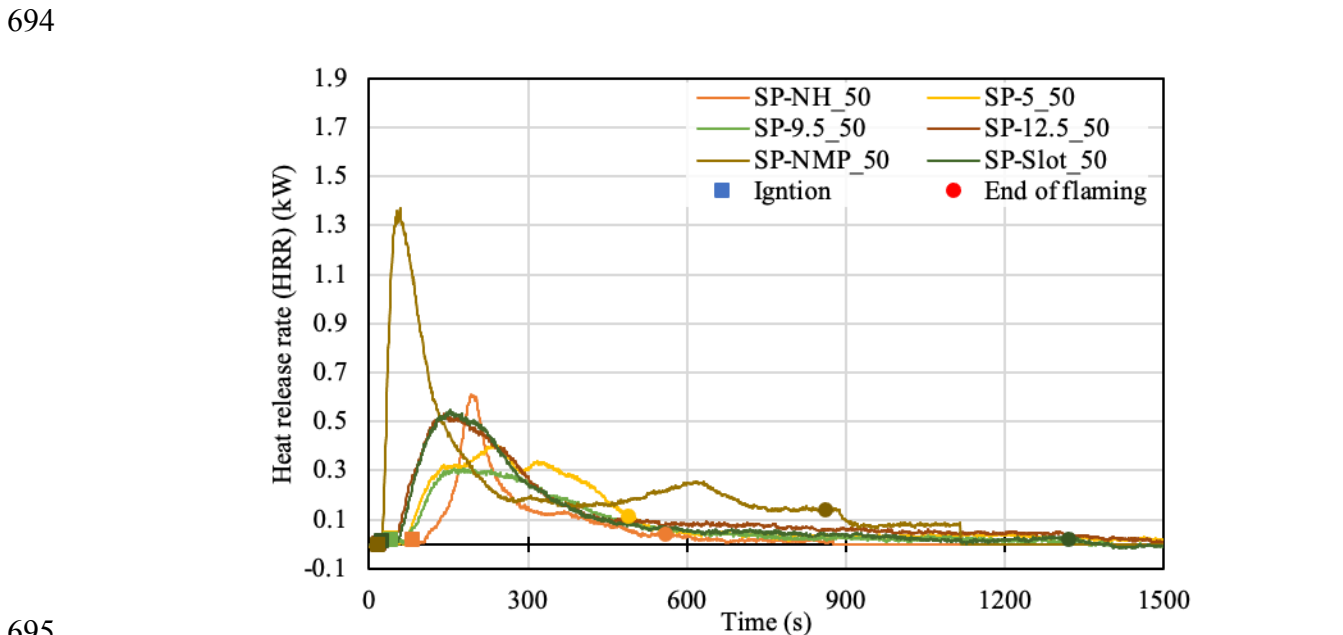


682 Figure 11: Comparison of: (a) time to ignition and time of visible flaming, and (b) Max HRRPUA and the total heat released for the sandwich panel (SP) experiments (Solid bars - 25kW/m², hatched bars - 50kW/m²)
683

684 In general, as the diameter of the hole increases, the time to ignition decreases, while the peak
 685 HRRPUA, time of visible flaming, and total released energy all increase. Note that this is not
 686 fully shown in the data, highlighting the need to conduct repeats of these experiments to provide
 687 a statistically robust set of data and thus understanding. The HRR vs Time response of the
 688 specimens was relatively consistent with no significant heat released until ignition had occurred,
 689 with a sharp increase then occurring, followed by a gentle decline until extinction. This can be
 690 seen in the HRR vs Time curves in Figure 12 and Figure 13.



691
 692 Figure 12: Heat release rate versus time curve for the SP experiments exposed to 25 kW/m² incident heat flux (x-
 693 axis time limited to 25 minutes (1500 seconds) to focus on the early stages of reaction to heat)



695
 696 Figure 13: Heat release rate versus time curve for the SP experiments exposed to 50 kW/m² incident heat flux (x-
 697 axis time limited to 25 minutes (1500 seconds) to focus on the early stages of reaction to heat)

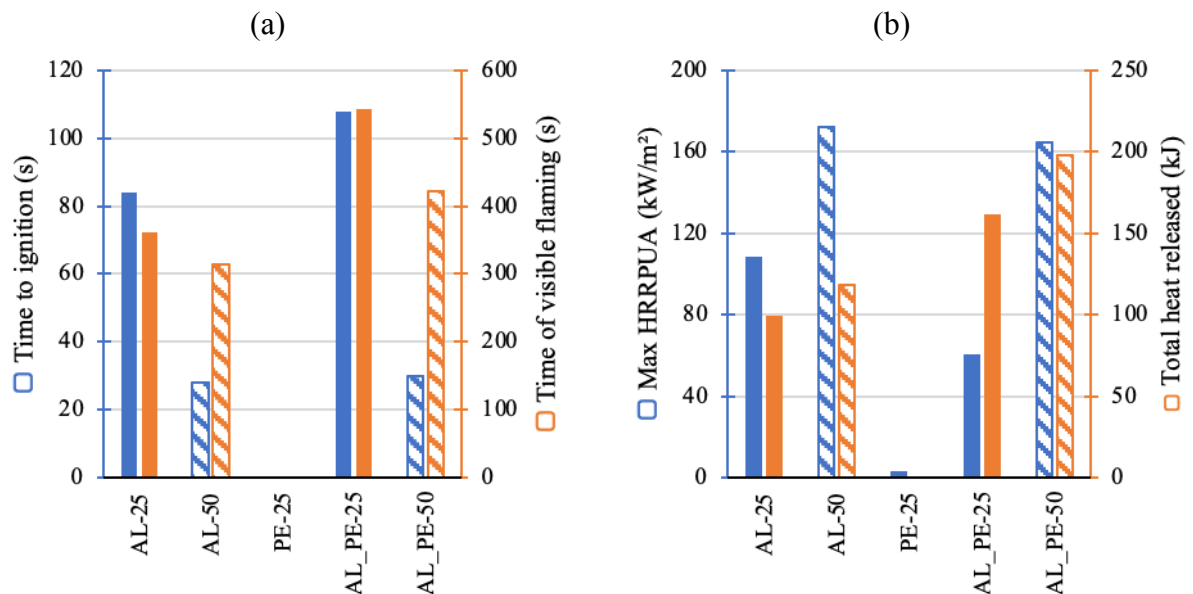
698 The SP samples with no metal plate, as expected showed the highest values of HRRPUA,
 699 compared with those with holes or slots, with the greatest variance being seen at the 25kW/m²
 700 heat exposure, as can be seen in Table 5 and Figure 11(b). The HRR vs Time response was
 701 similar between the two heat exposure levels, but with differing peaks and times to ignition and
 702 extinction, as would be expected, as seen in Figure 12 and Figure 13, respectively.

703 The reaction of the SP-Slot_25 with the slot across its width, showed some similarity to SP-5_25
 704 experiment while the SP-Slot_50 showed remarkable similarity to the SP-12.5_50 experiment.
 705 This can be seen in the HRR with time curves in Figure 12 and Figure 13, respectively.

706 The specimens with no hole, as expected were the slowest to ignite, however the max HRRPUA
 707 for SP-NH_50 was the highest for the SP samples under the 50kW/m² samples barring that of
 708 NMP. This can be understood by looking at the HRR vs Time curves in Figure 13, where the NH
 709 curve shows similar trend to that of NMP, a very rapid increase in HRR followed by a sharp
 710 decline. This indicates that could have been a build-up of pyrolysis gases inside the panel which,
 711 as the aluminium tape degraded, had that pressure released causing the response and higher than
 712 expected peak HRRPUA. The HRR vs Time responses of the other specimens should a much
 713 more gradual decline after the peak HRR was reached.

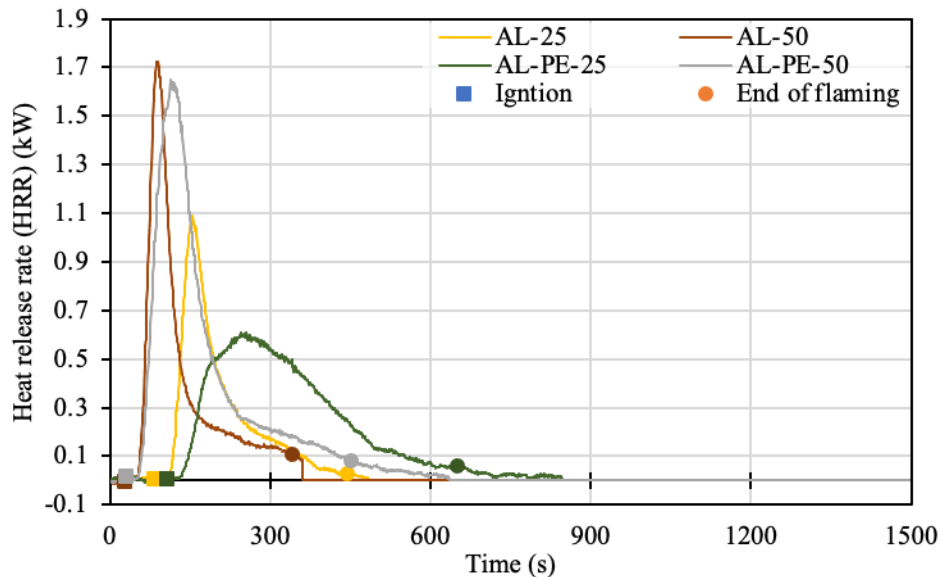
714 The aluminium foam (AL) and the combined aluminium foam and polyethylene sheet (AL_PE)
 715 experiments showed that these materials have higher peak HRRPUA, and release similar
 716 amounts of total energy compared to the most severe of the sandwich panel experiments, those
 717 with no metal plate (NMP).

718 Comparing the AL to the AL_PE experiments, the data may suggest that the addition of the PE
 719 may delay ignition, and decrease the peak HRRPUA, but significantly increase the total amount
 720 of energy released during combustion and increase burning time. This can be seen in Figure 14.



721 Figure 14: Comparison of: (a) time to ignition and time of visible flaming, and (b) Max HRRPUA and the total heat
 722 released for the Aluminium coated foam (AL) and Polyethylene (PE) experiments (Solid bars - 25kW/m², hatched
 723 bars - 50kW/m²)

724 The HRR vs Time response of the AL and AL_PE experiments, as seen in Figure 15, showed
 725 similar response as to the SP-NMP experiments, however, with greater peaks. The sharp increase
 726 in heat release rate, and the effect of the PE can be seen to delay the peak HRR at both 25 and 50
 727 kW/m², with the 25 kW/m² seeing the most significant impact with the peak HRR being delayed
 728 by approximately 100 seconds. This could have a significant affect in a real scenario by slowing
 729 the growth of a fire.



730
 731 Figure 15: Heat release rate versus time curve for the AL and PE experiments exposed to both the 25 and 50 kW/m²
 732 incident heat flux (x-axis time limited to 25 minutes (1500 seconds) to focus on the early stages of reaction to heat)

733 Looking holistically at the data, the materials being tested suggest that they are polyurethane foams
 734 (either rigid in the sandwich panels (SP) specimens, or flexible for the AL specimens) (Petrella,
 735 1994). These may or may not have flame retardant in them (n.b. flame retardants do not stop fire
 736 entirely; they do slow the rate of pyrolysis making fires harder to establish in a
 737 compartment/shelter. However, once established, they only provide minimal assistance).
 738 Additionally, we can see that, for the specimens with holes/slots, doubling the heat exposure
 739 intensity, more than doubled the reaction to fire intensity, while for the fully exposed foams (SP-
 740 NMP, AL, and AL-PE) these reactions still increased significantly, but not to the same degree as
 741 for the samples with holes.

742 In terms of the fire safety of the refugee shelters, we can see that small defects and damage to the
 743 sandwich panels (e.g., screw holes) can cause fires to readily establish and burn with a high
 744 intensity, contributing to both fire development and spread. The use of plastic sheeting and the
 745 aluminium coated foam mats as a form of insulation and weather proofing was shown to burn with
 746 a higher intensity than the SP specimens. This is particularly concerning given that it is so
 747 commonly used on all surfaces of Azraq camp's shelters.

748 5. Conclusions & discussion

749 Providing shelters in refugee camps is a hard task, especially when their temporality is a
 750 governmental requirement, such as the case of the Jordanian-Syrian camps. However, the fire

751 safety in refugee camps is a vital topic that cannot be compromised as the consequences could be
752 worse than what the refugees originally escaped in their home countries. This research
753 highlighted the main issues that could decrease the fire safety in the Jordanian- Syrian camps in
754 three themes: shelter materials, shelter design, and camp planning.

755 In terms of materials, the SP in Zaatari camp shelters, and the IBR, foam insulation, and plastic
756 sheeting internal roof layer in Azraq camp shelters, all are highly flammable. The SP of Zaatari
757 camp shelters were noted to have many holes and slots, which were mimicked in the specimens
758 tested using the cone calorimeter. It was found that these defects have clear effect on the speed of
759 ignition by increasing it, while the NH specimens were the slowest to ignite. In a real fire event,
760 having panels with no defects can save lives by giving more time for the occupants to deal with
761 the event. However, the high HRRPUA that were shown for SP-NH_50 is threatening and could
762 cause death. Additionally, in Zaatari camp, most refugees laid fabric, plastic sheeting, and excess
763 materials over the shelters to seal the gaps which adds more fuel in cases of fire.

764 The IBR material in Azraq camp was found to be hardly sealed, in addition to the general lack of
765 thermal comfort in the camp. Therefore, the refugees added an internal insulation lining such as
766 fabric or the highly inflammable aluminium coated foam roll (where in many cases, the
767 aluminium layer was ripped off and bare foam was exposed to the interior). In the cone
768 calorimeter tests, one of the most notable results was that AL and PE based specimens melted
769 before the igniter was engaged in the experiments. This is important because in a real situation
770 where these materials are on the walls and ceilings of the shelters, there could be significant
771 amounts of dripping of ignited combustible materials, which could spread the fire faster within
772 and out with the compartment/shelter of origin. The PE layer had an effect in delaying the
773 ignition and the peak HRR in the experiment. This means that adding a PE layer is of benefit in
774 slowing the growth of fire, especially if fire is caught in early stages.

775 In terms of design, the one-room shelter forces the refugees to self-extend them using the
776 affordable, yet flammable materials to build unsealed walls and roofs. Moreover, the
777 inconsiderate and inflexible shelter design forces the refugees to amend the shelters to fulfil their
778 needs, such as relocating openings, which resulted in having wall panels filled with gaps and
779 holes, which can potentially increase the fire spread.

780 The third theme, which is the camp planning, focuses on the space in-between shelters to stop the
781 fire spread and on having a clear space around the shelter to escape fire, if happened. The
782 designated two meters of fire distance that were supposed to stay vacant between shelters is not
783 enough to prevent fire from spreading. However, due to the need of extra spaces, the refugees
784 enclose these two meters and use them as indoor or outdoor spaces with stored materials. While
785 in Azraq camp, there is enough area in front of the main door of the shelters to escape, in Zaatari
786 camp, it is rarely present due to the extensions made by refugees.

787 Despite the aforementioned issues that can be solved by decision makers, there are also some
788 aspects that can minimise the fire-risk potential by spreading awareness within the refugees
789 themselves which are related to how they are using their shelters:

790 a- The original shelter: In the walls and roofs, it is important to avoid making holes or
791 slots as they accelerate the growth and thus the potential spread of fire. Whether they
792 were made on purpose for hanging items and decorations, or because of relocating
793 doors and windows.

- 794 b- Storage: A habit of many refugees is storing all materials they can get (and do not
795 use) in hope that one day they will be of use. This habit is present inside, outside and
796 on the roofs of the shelters. Besides the main danger of having additional fuel load
797 and materials that might spread toxic gases in cases of fire, these materials are often
798 stored in the egress path for the shelter, obstructing the refugees from escaping the
799 shelter in cases of fire. Therefore, it is recommended that doorways and access routes
800 to safe spaces should always be clear.
- 801 c- The self-made extensions: While the extensions are self-built by refugees without any
802 consultations with the organisations, the refugees should ensure that they have an
803 agreement with their neighbours to leave enough clear separation distance to
804 minimise the possibility of fire spread. Additionally, these extensions need to be well-
805 sealed to avoid fire spread, and therefore should not be built until all the needed
806 materials have been sourced.
- 807 d- The indoor lining: The used foam lining by the refugees to cover the indoor walls and
808 roofs is highly flammable. Other types of affordable lining are recommended to be
809 used such as fabric or plastic sheeting, even if they were not as effective as the foam
810 in insulating the interior. That does not mean that they are not flammable or do not
811 spread toxic flames when in fire, but at least, they would delay fire development and
812 spread allowing for easier escape and suppression of the fire.
- 813 e- Electrical wiring and flames: Based on UNHCR reports, this study concluded that a
814 minimum of 4,680 shelters in Zaatari and 615 shelter in Azraq, could be sources of
815 fire ignition in the camp due to exposed wires and improper electrical installations.
816 These numbers should not be ignored in camps where all causes of fire development
817 are present. The events of fire in the camps would decrease if the main causes of fire
818 ignition are controlled. It is strongly recommended that all wires are insulated.
819 Another common reason behind fire ignition is the use of open flames, whether they
820 were used for cooking, lighting, or heating, they should always be well-observed and
821 away from all flammable materials.

822 This study presented recommendations for policy makers and some best practices for refugees in
823 camps. It is a unique study as the fire safety in the refugee camps generally and in the Jordanian
824 Syrian camps specifically is not a well-researched topic and still needs a lot of exploration. This
825 study was limited due to challenges in accessing camps and restrictions in obtaining data.
826 Getting data and conducting interviews with local authorities regarding fire was a very hard
827 mission as fire is viewed to be a sensitive and confidential topic. This miscommunication and
828 mistrust between all stakeholders, including aid organisations, governmental representatives,
829 researchers and beneficiaries, shall be working on, as they lead to missing out many
830 opportunities to enhancing the living conditions of the displaced population, which is a common
831 aim between them all.

832 Finally, the limited availability of shelter materials for the fire tests, narrowed them to only use
833 the cone calorimeter, and prevented the repetition of the experiments. Future studies can explore
834 further with interviewing refugees, agency workers, and fire fighters, and tracking previous fire
835 events, while also doing extensive lab and outdoor fire test.

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