

# THE UNIVERSITY of EDINBURGH

## Edinburgh Research Explorer

## Food system resilience

Concepts, issues and challenges

## Citation for published version:

Zurek, M, Ingram, J, Bellamy, AS, Goold, C, Lyon, C, Alexander, P, Barnes, A, Bebber, DP, Breeze, TD, Bruce, A, Collins, LM, Davies, J, Doherty, B, Ensor, J, Franco, SC, Gatto, A, Hess, T, Lamprinopoulou, C, Liu, L, Merkle, M, Norton, L, Oliver, T, Ollerton, J, Potts, S, Reed, MS, Sutcliffe, C & Withers, PJA 2022, 'Food system resilience: Concepts, issues and challenges', *Annual Review of Environment and Resources*, vol. 47, pp. 511-534. https://doi.org/10.1146/annurev-environ-112320-050744

## Digital Object Identifier (DOI):

10.1146/annurev-environ-112320-050744

## Link:

Link to publication record in Edinburgh Research Explorer

**Document Version:** Publisher's PDF, also known as Version of record

**Published In:** Annual Review of Environment and Resources

## General rights

Copyright for the publications made accessible via the Edinburgh Research Explorer is retained by the author(s) and / or other copyright owners and it is a condition of accessing these publications that users recognise and abide by the legal requirements associated with these rights.

## Take down policy

The University of Edinburgh has made every reasonable effort to ensure that Edinburgh Research Explorer content complies with UK legislation. If you believe that the public display of this file breaches copyright please contact openaccess@ed.ac.uk providing details, and we will remove access to the work immediately and investigate your claim.





Annual Review of Environment and Resources Food System Resilience: Concepts, Issues, and Challenges

Monika Zurek,<sup>1</sup> John Ingram,<sup>1</sup> Angelina Sanderson Bellamy,<sup>2</sup> Conor Goold,<sup>3</sup> Christopher Lyon,<sup>4,5</sup> Peter Alexander,<sup>6</sup> Andrew Barnes,<sup>7</sup> Daniel P. Bebber,<sup>8</sup> Tom D. Breeze,<sup>9</sup> Ann Bruce,<sup>10</sup> Lisa M. Collins,<sup>11</sup> Jessica Davies,<sup>12</sup> Bob Doherty,<sup>13</sup> Jonathan Ensor,<sup>14</sup> Sofia C. Franco,<sup>15</sup> Andrea Gatto,<sup>16,17,18</sup> Tim Hess,<sup>19</sup> Chrysa Lamprinopoulou,<sup>20</sup> Lingxuan Liu,<sup>21</sup> Magnus Merkle,<sup>6</sup> Lisa Norton,<sup>22</sup> Tom Oliver,<sup>23</sup> Jeff Ollerton,<sup>24,25</sup> Simon Potts,<sup>9</sup> Mark S. Reed,<sup>7,26</sup> Chloe Sutcliffe,<sup>19</sup> and Paul J.A. Withers<sup>27</sup>

<sup>1</sup>Environmental Change Institute, University of Oxford, Oxford, United Kingdom; email: monika.zurek@eci.ox.ac.uk

<sup>2</sup>Department of Applied Sciences, University of the West of England, Bristol, United Kingdom

<sup>3</sup>School of Biology, University of Leeds, Leeds, United Kingdom

<sup>4</sup>School of Earth and Environment, University of Leeds, Leeds, United Kingdom

<sup>5</sup>Department of Natural Resource Sciences, McGill University, Sainte-Anne-de-Bellevue, Quebec, Canada

<sup>6</sup>School of Geosciences, University of Edinburgh, Edinburgh, United Kingdom

<sup>7</sup>Rural Economy, Environment and Society Department, Scotland's Rural College, Edinburgh, United Kingdom

<sup>8</sup>Department of Biosciences, University of Exeter, Exeter, United Kingdom

<sup>9</sup>Centre for Agri-Environmental Research, School of Agriculture, Policy and Development, University of Reading, Reading, United Kingdom

<sup>10</sup>School of Social and Political Science, University of Edinburgh, Edinburgh, United Kingdom

<sup>11</sup>School of Biology, University of Leeds, Leeds, United Kingdom

<sup>12</sup>Lancaster Environment Centre, Lancaster University, Lancaster, United Kingdom

<sup>13</sup>The York Management School, University of York, Heslington, York, United Kingdom

<sup>14</sup>Stockholm Environment Institute, Department of Environment and Geography, University of York, York, United Kingdom

<sup>15</sup>Scottish Marine Institute, Scottish Association for Marine Science, Oban, United Kingdom

<sup>16</sup>Wenzhou-Kean University, Wenzhou, Zhejiang Province, China; email: a.gatto@greenwich.ac.uk

## ANNUAL CONNECT

#### www.annualreviews.org

- Download figures
- Navigate cited references
- Keyword search
- Explore related articles
- Share via email or social media

Annu. Rev. Environ. Resour. 2022. 47:511-34

First published as a Review in Advance on September 20, 2022

The Annual Review of Environment and Resources is online at environ.annualreviews.org

https://doi.org/10.1146/annurev-environ-112320-050744

Copyright © 2022 by Annual Reviews. This work is licensed under a Creative Commons Attribution 4.0 International License, which permits unrestricted use, distribution, and reproduction in any medium, provided the original author and source are credited. See credit lines of images or other third-party material in this article for license information



<sup>17</sup>Natural Resources Institute, University of Greenwich, Chatham Maritime, United Kingdom

<sup>18</sup>Centre for Studies on Europe, Azerbaijan State University of Economics, Baku, Azerbaijan

<sup>19</sup>School of Water, Energy and Environment, Cranfield University, Cranfield, United Kingdom

<sup>20</sup>Department of Science, Technology and Innovation Studies, University of Edinburgh, Edinburgh, United Kingdom

<sup>21</sup>Department of Management Science, Lancaster University Management School, Lancaster University, Lancaster, United Kingdom

<sup>22</sup>UK Centre for Ecology & Hydrology, Bailrigg, Lancaster, United Kingdom

<sup>23</sup>School of Biological Sciences, University of Reading, Reading, United Kingdom

<sup>24</sup>Department of Environmental and Geographical Sciences, University of Northampton, Northampton, United Kingdom

<sup>25</sup>Kunming Institute of Botany, Chinese Academy of Sciences, Yunnan, China

<sup>26</sup>Rural Policy Centre, Scotland's Rural College, Edinburgh, United Kingdom

<sup>27</sup>Lancaster Environment Centre, Lancaster University, Lancaster, United Kingdom

#### Keywords

adaptation, robustness, recovery, reorientation, social-ecological systems, transformation

#### Abstract

Food system resilience has multiple dimensions. We draw on food system and resilience concepts and review resilience framings of different communities. We present four questions to frame food system resilience (Resilience of what? Resilience to what? Resilience from whose perspective? Resilience for how long?) and three approaches to enhancing resilience (robustness, recovery, and reorientation—the three "Rs"). We focus on enhancing resilience of food system outcomes and argue this will require food system actors adapting their activities, noting that activities do not change spontaneously but in response to a change in drivers: an opportunity or a threat. However, operationalizing resilience enhancement involves normative choices and will result in decisions having to be negotiated about trade-offs among food system outcomes for different stakeholders. New approaches to including different food system actors' perceptions and goals are needed to build food systems that are better positioned to address challenges of the future.

#### Contents

INTRODUCTION	513
FOOD SYSTEMS CONCEPTS	513
FOOD SYSTEM SHOCKS, STRESSES, AND RISKS	515
LINKING CONCEPTS OF RESILIENCE AND FOOD SYSTEMS	517
4.1. Resilience Concepts as Used by Different Communities	517
4.2. Framing Food System Resilience and the Four "Qs"	519
4.3. Resilience Concepts for Food Systems: The Three "Rs"	520
4.4. Adaptation and Transformation and Their Links to the Three "Rs"	521
4.5. Concepts for Enhancing Food System Resilience	522
4.6. Concepts for Assessing Food System Resilience	523
TURNING FOOD SYSTEM RESILIENCE CONCEPTS	
INTO PRACTICE: QUESTIONS AND ISSUES	524
5.1. To What Degree Is Food System Resilience an Emergent Property?	524
5.2. Is an Overall Game Plan Needed to Enhance Food System Resilience?	525
	<ul> <li>INTRODUCTION</li> <li>FOOD SYSTEMS CONCEPTS</li> <li>FOOD SYSTEM SHOCKS, STRESSES, AND RISKS</li></ul>

5.3. How Can Food System Resilience Be Assessed?	525
5.4. To What Degree Does the Resilience of Individual Actors Matter	
for System Resilience?	525
. CONCLUSION	526

#### **1. INTRODUCTION**

How we produce, process, transport, retail, and consume food has evolved for millennia in a complex web of interactions across many actors within each country and across the globe. Thus, food systems today are seen as complex social-ecological systems (SES) (1) operating across multiple levels on spatial, temporal, and jurisdictional scales (2–4). Their actors are driven by multiple driving forces, and food systems result in numerous important outcomes, ranging from food and nutrition security to environmental, economic, and social impacts (5). Their complexity makes food systems vulnerable to a wide array of shocks and stresses (6), which can individually or interactively impact single or multiple points across the system, with the COVID-19 pandemic laying bare many of the pinch points in the system (7).

Many food system conceptual models have been developed for a range of research and/or planning purposes (8) and are now being increasingly applied to studies of food system resilience (9, 10). Despite this attention to food system resilience, few studies have provided proper dimensions or case-study examples beyond the efforts of defining resilience. This is particularly important when applying resilience concepts to food systems frameworks for developing practical options to enhance the resilience of a food system, and this has led to a key question: What do we want to make more resilient? Is it the food system functioning (i.e., the way the system operates) or is it the food system function (i.e., the outcomes)? If the latter, how do we balance the resilience of positive outcomes such as food security, employment, and social capital against negative outcomes? These include overexploiting natural resources, pollution, habitat degradation and greenhouse gas emissions (11), diet-related and increased zoonotic diseases, and other negative socioeconomic impacts such as the loss of traditional skills, knowledge, institutions, and farming practices, modern slavery, and loss of cultural heritage (12). How do we agree which positive outcomes should be the function of our food systems, and hence made more resilient? How do we balance the relative importance of such positive outcomes in driving policy decisions (e.g., should nutrition trump job creation objectives)? Increased interest in food system resilience has brought together food system and resilience concepts. In this article, we investigate how different concepts of resilience can be applied to developing strategies for enhancing food system resilience. We propose a "three-Rs" (robustness, recovery, reorientation) approach to food system resilience, rooted in an understanding of food system risks, shocks, and stresses (13). We build our narratives and reflections on the basis of recent work developed by 13 research projects that comprise the Resilience of the UK Food System in a Global Context program (14) but also integrate experiences of resilience research across the globe.

#### 2. FOOD SYSTEMS CONCEPTS

The food systems concept has emerged over recent years as a key way to address food security challenges (9, 15–18). Food systems include the range of activities related to producing, processing, distributing, retailing, preparing, and consuming food. These activities are undertaken by a wide range of people (actors) whose activities are influenced by a range of governance and social, policy,

Reorientation: rejecting the food system outcomes status quo by accepting alternative food system outcomes



#### Figure 1

A food system: actors, their activities and relationships, what drives them, the food system outcomes, and feedback loops. Data from Foresight4Food (http://www.Foresight4Food.net).

technological, market, environmental, and economic drivers, including stresses and shocks. The actors' activities result in a wide range of social, economic, and environmental outcomes (16, 19).

Outcomes do not spontaneously change; they do so as a result of the actors changing their activities. Similarly, actors do not spontaneously change their activities; they do so in response to a change in a driver(s) to either capitalize on an opportunity or mitigate the impact of a threat. So to change a food system outcome (i.e., transform it from state A to state B), the actors need to adapt their activities, which means changing either the external system drivers or the internal system drivers (i.e., the relationships between actors). A targeted change in any food system activity (e.g., adapting diets), undertaken to transform a given outcome (e.g., poor health to better health), will, however, have repercussions across the whole system, thereby affecting nontarget socioeconomic and environmental outcomes. Trade-offs (and often unforeseen consequences) inevitably exist; any transformation of outcome will feed back to the drivers (see Figure 1).

Food system actors may, however, have normative goals that align with, or diverge from, outcomes that are socially, economically, or environmentally sustainable and just (20, 21). Therefore, one of the key discussions when considering building food system resilience is how to deal with complex and uncertain feedbacks and trade-offs across the different food system outcomes, and different perceptions of the desirability of those outcomes among different actors. This requires a pluralist approach and mechanisms to visualize and assess trade-offs across food system actors to achieve given food system outcomes at multiple levels across spatial, temporal, and jurisdictional scales (22). Interactions between actors and drivers clearly determine the actors' activities, and hence how the food system operates (i.e., its functioning; the "what we do"), and therefore the outcomes (i.e., its functions; the "what we get") (23). Nevertheless, from a systems perspective, the key issue is that an overall activity (e.g., farming, processing, retailing) occurs as an integral part of the system, rather than how it occurs in fine detail. In other words, does it matter if the activity is undertaken by a few "large" actors or many "small" actors as long as it happens? Clearly, there are major social and economic considerations given the massive contribution food system activities play in livelihoods, enterprises, and national economies. For instance, in the United Kingdom, approximately 95% of food system enterprises are classed as "small and medium," with an annual turnover of £25 billion and employing more than 110,000 people (24).

That food system dynamics result from the activities of people (i.e., food systems actors) underpins the notion that food systems can be seen as SES (25, 26). As a systems approach, SES focuses on interactions. It is, however, critiqued by both systems theorists and social scientists, who have drawn attention to deep-seated epistemological difficulties with the term and highlighted the danger of overlooking issues of power and agency (13, 27, 28). For instance, Helfgott (13) noted that development theory and practice has a long history of wrestling with issues of power and empowerment (e.g., what constitutes improvement, who gets to decide this, for whom and how?). Other authors noted that social resilience requires that people have the power and freedom to mobilize their assets, flexibility, social organization, learning, and sociocognitive capacities to actively shape their future (29).

#### 3. FOOD SYSTEM SHOCKS, STRESSES, AND RISKS

Food systems are vulnerable to a range of interacting shocks and stresses (6, 30). Both can have a major impact on key food system outcomes such as providing adequate quantities of good quality food at affordable prices, meaningful livelihoods, and environmental sustainability (31). Both can influence change either directly or indirectly.

Shocks are abrupt events of differing probability of occurrence and severity of impact, and may even be wholly unimagined: a surprise (32). Analysis of a half-century of drivers of shocks for both land- and marine-based food systems around the world identified extreme weather events, geopolitical events, financial market crashes, and short-term cost spiraling of fertilizer and other inputs, disease outbreaks, and conflict as major shocks (33), often compounded by policy change and mismanagement. Food safety scares can also significantly "shock" the system (34). The impacts of a combination of shocks, such as extreme weather and disease outbreak, can be particularly significant, as exemplified in the sidebar titled Interacting Shocks to Banana Production in Colombia.

Compared with shocks, food system stresses are longer-term drivers or conditions that are more easily perceived. Examples of stresses include gradual changes in landscape-level land use and agrochemical use, dietary shifts, climate change, demographic change, regulatory alterations, trends in commodity prices, and functional biodiversity loss (35–39).

Biodiversity loss is of particular concern, as the functioning of food systems is deeply rooted in the environment and is highly dependent on multiple ecosystem services provided by biodiversity (39, 40). Food production directly benefits from a range of vital ecosystems services. These include natural pest regulation estimated to contribute US\$906 billion p.a. (41); soil-based services such as decomposition, nutrient retention, and nutrient cycling; and nitrogen-fixation by microorganisms estimated to be 140–170 million tons of N p.a., valued at approximately US\$90 billion p.a. (42). Pollinators also provide valuable services and shocks and stresses affecting pollinators, such as unseasonal weather, pollution, and disease, can have significant impacts on food systems (43, 44).

## INTERACTING SHOCKS TO BANANA PRODUCTION IN COLOMBIA

Colombia is a major supplier of bananas to Europe and the United States, and Colombian banana production faces serious climatic, biological, and economic pressures, which will also influence the resilience of food systems in importing countries. Productivity has declined more than expected in recent decades, perhaps due to lack of investment in production systems. Also, the industry will require major investment to avoid climate change impacts that severely threaten banana production.

The greatest biological burden to production comes from the foliar disease Black Sigatoka (138), requiring continual fungicide applications in most regions. The recent arrival of Tropical Race 4 (TR4) of Fusarium wilt in Colombia and then Peru poses an existential threat to the industry (139). The exported banana variety Cavendish is highly susceptible to this soil-borne disease. An additional side effect of recent hurricanes could be dissemination of the disease from the flooded areas of La Guajira, where the disease has so far been confined. The banana trade exemplifies a highly efficient yet vulnerable agricultural production and trade system.

The threats from climate change and numerous plant diseases have brought the industry to a juncture. Down one path is business as usual, in which a new TR4-resistant Cavendish cultivar is bred or genetically engineered (140). This would allow the industry to continue much as before but leave it vulnerable to the next deadly disease and ignore the issues of heavy fungicide use, compromised soil health, and continuing climate change. Alternatively, a resilience strategy could be adopted, focusing on agroecology and production diversity and increasing the sustainability of the system—or accepting less plentiful bananas. The trade-off to the resilience pathway is cost. Investment in research, adaptation to more complex production systems and supply chains, education and training, and higher wages for workers would elevate prices. Who would bear these additional costs is unclear.

Disruption in trade is also a major concern, particularly for nations relaying on food imports (see the sidebar titled The United Kingdom's Reliance on Food Imports), and interruptions to supply chains can be particularly significant for cities dependent on local logistics (45). Although some complex network analysis tools exist for given commodities (46), tools to systematically identify boarded food system vulnerabilities are currently scant and need to be developed.

#### THE UNITED KINGDOM'S RELIANCE ON FOOD IMPORTS

The United Kingdom's reliance on food imports has been steadily rising, with almost half (48%) of consumption now satisfied through imported food (83). The reliance of the UK food system on imports has emerged from the current trade agreements between the United Kingdom and its many trading partners. Disruptions to these trade policies, either directly between the United Kingdom and its partners or their side effects elsewhere, are important stressors of which to take account. COVID-19 disruption to global seafood trade has also showcased how quickly and dramatically global interdependence effects can be felt; the United Kingdom saw massive shifts in export/import markets result in an 11% decline in seafood imports volume and price per kilogram up 2% in the first half of 2020, while exports plummeted 23% and price per kilogram declined 12%, presenting a significant challenge to businesses.

A large proportion of fresh foods and meat are imported via the Dover Strait network. The business objective of maintaining low stock levels, especially for short shelf-life products, based on just-in-time supply chain strategies, relies on the Dover Strait and Channel Tunnel routes. Roll-On-Roll-Off ferry services between Dover and Calais and Dover and Dunkerque, and the Channel Tunnel's Freight Shuttle services between Folkestone and Calais, are the country's most significant arteries for the movement of food imports carried in accompanied road trailers. This therefore represents something close to a single point of failure in the UK food distribution network.

Shocks and stresses may interact and can influence or precipitate each other to lasting effect. For example, a shock such as an extremely wet or dry growing season that decreases harvests could be amplified by a stress such as increasing soil compaction, which in turn may stimulate a long-lasting stress among farmers who find it difficult to financially recover from the income loss. However, not all actors in a food system will experience a shock or stress in the same way or to the same degree—some may benefit, whereas others may struggle (20, 37). The impact of shocks and stresses might be severe or minor, depending in part on how much of the system they affect, what this means for the actors and outcomes, and the actors' responses. Thus, understanding the nature of different shocks and stresses, and their reach to different parts of the food system, is a first building block for understanding food system resilience (47).

Furthermore, one needs to understand the risk of a particular shock or stress, including (but not limited to) unknown events, and hence explore uncertainty (48). Fan et al. (30) refer to risks as decision-making situations in which the likelihoods of potential outcomes are known to the decision-maker (whereas in uncertain situations, they are not). Risks can vary in detectability, the likelihood of an adverse current or future occurrence, and the severity of their impact (49). They can be examined through, for example, foresight and scenario analysis (48). However, risk perception is often heavily dependent on contextual factors (50). Hazards that provoke a particular sense of dread, are unfairly distributed, or are unmitigable may prompt heightened risk perceptions (50, 51). Social processes may amplify risk perception through media (52), which can produce a knock-on effect, such as the panic buying witnessed during the COVID-19 pandemic (53, 54).

A recent review of current risks to the food system highlights the climate crisis, natural resources depletion and degradation, biodiversity loss, emerging diseases and food safety scares, trade shocks and conflict, and political instability and also points to their various interactions that can results in cascading risks leading to perfect storms (30). For example, a sharp inflation in the price of staple food was among the contributory factors of the uprisings and social unrest that culminated in the Arab Spring (55); protests often led to domestic revolutions and had heavy socioeconomic repercussions for the majority of Middle East and North African countries (56).

Shocks, stresses, and risks are intertwined with the concept of vulnerability. Similar to the concept of resilience, vulnerability has not received a consistent definition and interpretation, being often related to exposure, sensitivity, coping, adaptation, and connected concepts (57). Here, we envisage food system vulnerability as linked to the risk of a system being exposed to adverse events and falling into vicious loops that jeopardize food security and other desirable food system outcomes. This interpretation shows multiple interlinkages with resilience, sustainability, security, and justice (58). Major questions to address food system shocks and stresses relate to the likelihood, severity, spatial and temporal extent, detectability, and perception of food system risks and who (e.g., individuals, communities, governments, or businesses) is perceived to be responsible for addressing different risks. Food system risks can be considered on two axes, from high–low likelihood and high–low impact, which also include unknowns and other unquantifiable elements due to data gaps. This means that any understanding of food system resilience is a reflexive function of how the risks are parameterized: which risks, shocks, stresses, and actors are included or excluded, and at what levels on temporal, spatial, and jurisdictional scales (2).

#### 4. LINKING CONCEPTS OF RESILIENCE AND FOOD SYSTEMS

#### 4.1. Resilience Concepts as Used by Different Communities

The concept of resilience has been developed and framed by different disciplines including, inter alia, ecology, social sciences, and engineering. Its application in a food system context is still relatively new despite the term gaining considerable traction in the agriculture and food community. Adaptation: changing the way food system activities are undertaken to transform their outcomes Holling (59) coined the now common ecological systems definition of resilience as a measure of the persistence of systems and their ability to absorb change and disturbance and still maintain the same relationships between populations or state variables. This equates to our concept of the functioning of the system. Thresholds are central to this definition of resilience. Severe perturbations can potentially trigger numerous reactions across spatial or temporal scales that can bring the system over a threshold, causing it to shift to a new state. Similarly, small shifts in system functioning, which are not visible, can move system functioning toward a precipice, where additional perturbation creates a systemic change in ecosystem functioning (60). Resilience recognizes that a system can have multiple stable states and can maintain function as a result of internal reorganization, i.e., its adaptive capacity (61). Béné et al. (62) suggested three important components to consider: the abilities of a system (a) to absorb losses due to disturbances, (b) to adapt through learning and incremental adjustments, or even (c) to transform through radical changes in the face of stresses and shocks.

A shift of attention toward coupled SES, such as food systems, led to the suggestion that resilience may be better investigated if understood as a project of key system actors who benefit from persistence, recentering analysis on how power and authority shape system functions (63, 64). Ostrom argued for embracing complexity and developing better diagnostic methods to identify combinations of variables that affect the incentives and actions of actors under diverse governance systems (65) paving the way for polycentric governance (66, 67). Yet, the complex nature of SES means that they self-organize, and novel configurations can emerge due to nonlinear feedbacks and actor agency (68). This feature of integrated SES can make managing them a challenge, but it also creates opportunities for recovering or reorganizing following a disturbance.

Additional framings of resilience come from a variety of disciplines, such as the psychology literature, where it has been defined in its most basic sense as the process of adapting well in the face of adversity, trauma, tragedy, threats, or even significant sources of stress (69). In engineering, resilience is seen as focusing on the speed with which a system can return to an equilibrium state following disturbance (70). Supply chain resilience refers to the adaptive capability of a supply chain to prepare for and/or respond to disruptions to make a timely and cost-effective recovery, and therefore progress to a postdisruption state of operation, which should ideally be a better state than prior to the disruption (71).

Recent definitions of resilience encompass aspects of both engineering and ecological resilience, in terms of maintaining the persistence of functioning in the face of perturbations, including the potential for internal reorganization of system interrelationships to achieve this where necessary (72, 73). Finally, enhancing resilience in physical infrastructure has typically been technocentric and heavily grounded in robustness, i.e., the capacity to prevent or minimize disruptions via a risk-based approach that emphasizes control, armoring, and strengthening (e.g., raising the height of levees to protect them from flooding). However, challenges facing infrastructure are not purely technological, and ecological and social systems also warrant consideration (74).

Another concept that has been used in the resilience discourse is the notion of tipping points [often used synonymously with thresholds (75)], where a small perturbation triggers a large response. These are well recognized in complex environmental systems (76). The concept is also important in the context of food system resilience because tipping points are often difficult to predict, making them hard to manage. This was the case in the 2008 food price spike where a combination of relatively minor tipping points led to a major impact on food security. Many reasons were advanced for the ensuing food crisis, including not only poor harvests due to weather anomalies but also commodity price speculation, increased demand for grains, export bans on selected foodstuffs, inadequate grain stocks, higher oil prices, and the use of crop lands for the

production of biofuels (77). Tipping points in food systems could therefore be better understood as combinations of intertwining factors (78).

The final concept for investigating food system resilience is the notion of an emergent property, central to systems thinking, which has been expressed as "the whole is more than the sum of its parts," where whole equates to emergent property (79). An overall result is that the idea of emergent property is a unifying epistemological concept (80). Other work describes systems thinking as an emergent property itself, based on four simple conceptual patterns (rules) (81): distinction (What is \_ ? What is not \_ ?), system (Does \_ have parts?), relationship (Is \_ related to \_ ?) and perspective (from the perspective of \_). These four concepts are crucial in applying systems thinking to food system dynamics.

#### 4.2. Framing Food System Resilience and the Four "Qs"

Understanding food systems as SES can provide the concepts necessary to understand and model the complex system dynamics involved in the multiple interactions between human and natural components (82). Several authors have offered framings of food system dynamics drawing on the resilience concepts discussed above. One approach is to apply a resilience framework based on SES principles (26). This aims to define those factors that help achieve food security for all and also provide insights into how to maintain the system in this desirable regime. The social-ecological perspective, rooted in an appreciation of the complexity of systems, carries significant analytical potential (83). Some authors have analyzed food system resilience in relation to specific past shocks, e.g., major famines caused by specific environmental problems (84) or more current shocks, including COVID-19 (7, 85).

Irrespective of the specific context, and analogous with the three pillars of sustainability, Hertel et al. (86) argue that resilient food systems must be financially equitable (economic resilience), must be supportive of the entire community (social resilience), and must minimize harmful impacts on the natural environment (ecological resilience). Although they identify diversification as a major theme to enhance resilience, and which can occur across the entire supply chain and at different levels of organization, an important initial activity involves agreeing on a boundary for the discussion.

Helfgott (13) identified four key framing questions (the four "Qs"), answers to which help to define the boundaries of the systemic resilience sought; they point to the inclusion, exclusion, and marginalization of certain stakeholders and the issues that concern them (87).

- 1. **Resilience of what?** Is it the soil, the crop, the farm enterprise, the local market as an institution, food supply, or the food system more generally? We can consider the food system activities (the functioning), the outcomes of these activities (the function), or both. Although certain individuals may have a particular interest in specific activities (e.g., farmers in farming, caterers in catering), we argue that from a societal-level viewpoint, the interest lies in the resilience of the overall food system outcomes (**Figure 1**) rather than in the individual activities per se; food security is one of the four highly valued features in a society (88).
- 2. Resilience to what? We need to understand the nature of the individual shocks and stresses that affect the food system and how they may interact to amplify the overall impact. Resilience depends largely on the severity and frequency of the shock or stress to which the system is exposed. The shock or stress can be external to the food system (e.g., an extreme weather event or demographic change) or internal (e.g., a food safety outbreak or dietary change).
- 3. **Resilience from whose perspective?** Is it from the perspective of a given actor in the system (e.g., a farmer or a retailer) or from that of a policymaker, or company CEO, or society

at large? We need to know which features of the system need to be preserved, which can change, and what constitutes desirable change (improvement) for whom, and from whose perspective. This question is important for understanding power, justice, and equity, as well as trade-offs between food system outcomes, relative to different system actors.

4. For what time period do we need to build resilience? It is important to distinguish short-term interruptions due to shocks (e.g., bad weather or an IT malfunction interrupting just-in-time fresh grocery deliveries) from disruptions due to stresses that affect the longer term (e.g., changing dietary preferences, shifting cropping regions). It is also important to understand the interactions between the two and the notion of temporal mismatches (89). In the context of dynamically shifting risk environments, strategies to enhance resilience over a shorter timescale may deplete resilience over the longer term, necessitating specification of the time frame over which resilience is being considered (90). Resilience-building measures need to account for temporal dimensions.

Helfgott (13) further notes that the answers to each of these four key framing questions iteratively inform the others, and depend on who is involved in answering them and on whose behalf.

Food systems operate over a range of levels of spatial, temporal, and jurisdictional scales. This raises the potential for scale challenges, i.e., situations in which the current combination of cross-scale and cross-level interactions threatens to undermine attempts to enhance the resilience of food system outcomes (2). These challenges include ignorance (the failure to recognize important scale and level interactions in food systems altogether; e.g., distress cattle sales reduce national price), mismatch (the persistence of mismatches between levels and scales in food systems, e.g., food security responses planned at the national level versus community level), and plurality (the failure to recognize heterogeneity in food systems in the way that scales are perceived and valued by different actors, even at the same level, e.g., local food aid programs versus local social safety nets).

#### 4.3. Resilience Concepts for Food Systems: The Three "Rs"

Tendall et al. (47) conceptualized food system resilience from a holistic perspective, as encompassing the complexity of whole food systems, including social, economic, and biophysical processes operating across many scales. This work produced a firm foundation for integrating food system and resilience thinking. Given that resilience-building concepts for food systems need to be considered in light of the answers to the four key questions discussed above, we next consider what goals actors have for resilience. Different aims for building resilience will require different actions. Most policy, practice, and societal discussions focus on enhancing resilience of the food system outcomes, with emphasis on either robustness or recovery.

Robustness is based on the ability of the food system actors to adapt their activities to resist disruptions to desired outcomes (i.e., maintenance of the status quo). Examples include using more heat-tolerant crops (91), storing water on-farm to buffer against drought (92), changing land management to ensure that there is sufficient natural habitat to support pollinators (93), and pesteating organisms, diversifying supply chains (45), building up soil quality and nutrient reserves, and strengthening strategic food reserves.

Recovery is based on the ability of food system actors to adapt their activities to return to desired outcomes following disruption (i.e., bounce back to the status quo). The ability to recover (i.e., their resilience capacities) is what helps people restore, protect, and maintain (or, in some case, improve) their levels of well-being in the face of shocks (7). An example is the ability of supermarkets to rapidly restock following unprecedented demand (i.e., panic buying) for pantry staples by having strengthened their resilience capacity with centralized distribution systems (94).



#### Figure 2

The three "Rs," all of which require reorganizing (i.e., adapting) food system activities.

There is, however, a third concept to enhance the resilience of the food system outcomes, reorientation. This involves accepting alternative food system outcomes before or after disruption and is based on the premise that changing societal expectations/demands of system outcomes can enhance food system resilience by making it inherently less vulnerable to shocks and stresses. But there will be trade-offs. Adapting activities so as to transform outcomes requires trade-offs to be negotiated among stakeholders, which can require considerable political and/or financial investment, and/or societal acceptance (87).

All three concepts (the three Rs; see **Figure 2**) need to be rooted in a clear understanding of food system shocks, stresses, and risks, and they all involve food system actors moderately or substantially adapting their food system activities (i.e., doing things differently). As noted above, actors will not adapt their activities without reason, but in response to a changed driver(s) to either capitalize on an opportunity or mitigate a threat. So this in turn requires changing the policy, economic, social, and/or technological drivers that influence how different food system actors undertake their respective activities; activities do not spontaneously change.

Although elements of robustness and recovery will continue to be important components of increasing food system resilience, aiming for transformed food system outcomes in the reorientation strategy might ultimately prove to be the most important resilience-enhancing mechanism. This is because this may exhibit the highest potential for structural change toward a just and lasting reduction in vulnerability to shocks and stresses. Systemic challenges may demand systemic innovations (95); as such, there is a need to shift from a focus on mere adjustments such as harm reduction and mitigation to real structural change to achieve transformed outcomes (96, 97).

The answers to the four questions (Section 4.2) and the debate about the three Rs above have major relevance to food system policy, practice, and societal attitudes, and especially for post-COVID-19 recovery pathways. Different stakeholders in the food system will have differing views about what type of resilience they envision and what actions are needed. Enabling the discussion around these questions will therefore allow for more coherent, joined up responses to the shocks and stresses the food system faces as a whole.

#### 4.4. Adaptation and Transformation and Their Links to the Three "Rs"

There are growing calls for the need to transform the food system (98, 99). Other authors refer to incremental versus transformative change (100, 101), and adaptive versus transformative change, i.e., "to change existing practices or behaviours within existing social–ecological systems (adaptation) or enact more fundamental changes that can alter dominant social–ecological relationships and create new systems or futures (transformation)" (102, p. 823).

As it is not always clear exactly what needs to be transformed (is it the food system activities or the food system outcomes or the drivers?), we differentiate between adaptation and transformation, not by the degree of change but by what changes. We restrict the term adaptation to changing the food system activities, and the term transformation to changing the food system outcomes (see **Figure 1**). So, in essence, to transform a food system outcome from state A to state B requires food system actors to adapt their activities, which means the food system drivers need to change. A specific example is the change of phosphorus use by farmers in the United States in response to concerns about eutrophication (103). This means that to transform an outcome the drivers need to change to cause the actors to adapt their activity(s). The degree of adaptation of activity(s) will determine the degree of transformation of food system outcomes, and major transformation of outcomes will generally require major adaptation of food system activity(s).

However, for the robustness strategy, the aim is not to transform the food system outcomes but to prevent shocks and stresses disrupting the outcomes' status quo. An example is for a retailer to adapt their supply chains by diversification so shelves are always stocked if one supply line falters. For the recovery strategy, the aim is similarly not to transform the food system outcomes but to adapt food system activities after they have been disrupted by shock or stress such that they return to delivering the status quo. An example is for a farmer to adapt their seed storage facility to keep extra seed to replant in the event of poor germination. For the reorientation strategy, the aim is to reject the status quo and to accept—and move toward—transformed outcomes.

Reorientation aims for a different outcome(s), i.e., transforming an outcome from state 1 to state 2 (e.g., poor diets to healthy diets). This means adapting the food system activities to adopt a different trajectory; the relevant actor(s) needs to adapt the way they undertake their activity. On the supply side, these could comprise, for example, shifting to production methods (activities) underpinned by fundamentally different principles (104) or developing innovative supply chains. On the demand side, they could include introducing circular economy approaches to nutrient management, changing diets to less energy-intensive foods, or providing alternative proteins. In summary, adopting any of the three "R" strategies to enhance resilience of food system outcomes will require actors to adapt their activities, which will necessitate changing the drivers.

#### 4.5. Concepts for Enhancing Food System Resilience

There are various principles for enhancing resilience of SES (of which food systems are a prime example) (105), but developing a detailed road map toward the operationalization of these involves normative choices. These include, for example, the relative value of different types of outcomes, which needs to be navigated to enable trade-offs to be managed (e.g., food price and accessibility versus environmental impact). Trade-offs between different actors with different value sets and aims need to be negotiated (87) (e.g., businesses versus citizens, citizens in one country versus those in another country, the rights and opportunities of future generations over current ones). This also makes assessing the enhancement of resilience more than a technical challenge of developing the right metrics and requires the involvement of postnormal and/or postcolonial approaches to navigate normative choices (106, 107).

Against this backdrop, approaches for enhancing the resilience of SES typically look to identify and measure common resilience characteristics (108). For example, Biggs et al. (105) identify seven key principles for building resilience at the SES level that can be applied to food systems: (*a*) maintain diversity and redundancy, (*b*) manage connectivity, (*c*) manage slow variables and feedback, (*d*) foster complex adaptive systems thinking, (*e*) encourage learning, (*f*) broaden participation, and (*g*) promote polycentric governance. These principles capture many of the concepts that contribute to resilience: adaptive cycle and panarchy, multiple system states and critical thresholds, and adaptive governance (109). The first three principles can be applied to both ecological and social systems, whereas the final four focus on the social element of managing and building resilience. Meanwhile, Oliver et al. (12) identified numerous actions by different actors (individuals, businesses, government) to facilitate food system transformation, presented as a framework of potential solutions that can be implemented across hierarchical levels of the food system. They make the point that the list is not exhaustive and multiple solutions must be implemented across all hierarchical levels in order to overcome the undesirable resilience of the current food system.

Food system actors might embed alternatives or new configurations of innovative practices in a way that can institutionalize fundamental changes in the structure, functions, and relations of the system. For example, COVID-19 may be considered a global crisis (initially a shock, now a stress) that may lead to substantially "changing the game" for many food system actors (104, 110, 111). Increases in household food consumption under COVID-19 restrictions (112) have challenged or stimulated the food delivery industry for both groceries and restaurants, influencing consumer shopping behavior in the short term. Its long-term impact can be facilitated by changing dietary patterns with proper marketing and policy design. Interest is also increasing in local food production and, in particular, growing food in home gardens and allotments (113, 114), with potential knock-on effects for individual's psychological resilience, health, and well-being (115). Meanwhile, innovators such as food-box start-ups and food order and delivery services might play an increasingly important role in future food systems and will contribute to resilience capacities in ways that are too early to predict.

Although answers to the four resilience questions frame the issue, addressing it calls for a new dynamic that is grounded in the power of the interactions between systems actors and other stake-holders. This new dynamic can be thought of as negotiating food systems resilience, which includes an enhanced focus on process, inclusivity, and participation. It aims for understanding key trade-offs and power dynamics, expecting iterative engagement over time and governance scales, rather than aiming for immediate consensus (87). This means it therefore needs to further consider the need to overcome lock-ins that prevent food system transformation. Sometimes referred to as undesirable or perverse resilience (116), these may need coordinated interventions implemented by different actors (e.g., individuals, businesses, government) and targeted at different types of constraint, e.g., knowledge, economic/regulatory, sociocultural, and biophysical constraints (12). They might require simultaneous interventions in both supply and demand. Novel approaches to food production and distribution can struggle to expand from marginal niches and become mainstream without such assistance, e.g., protection from competition. From a multilevel perspective, how niches become viable, gain credibility, and extend their reach helps to characterize their transition (117).

#### 4.6. Concepts for Assessing Food System Resilience

Efforts to assess food system resilience have largely focused on the development context (118, 119) and on food security (26, 120) with limited consideration of the broader multiple components and objectives of food systems. The UN Food and Agriculture Organization (FAO) has developed an approach to resilience that measures changes to food security over multiple-year periods based on options available for households' livelihoods, e.g., access to basic services, assets, sensitivity, social safety nets, and adaptive capacity (118, 121). Measuring resilience over time against a baseline, as a function of the change in livelihood and environmental variables, acknowledges the importance of cross-level temporal dynamics. Throughout the years, this metric—most recently called Resilience Index Measurement and Analysis II in its adjusted version—has gone through a number of conceptual and methodological improvements with respect to earlier models, reaching more dynamic and robust standards. However, the FAO examples illustrate the very limited nature of approaches to considering the resilience of food systems thus far.

Food system transformation: transforming food system outcomes for health, environment, enterprise and equity Although there is a growing understanding of components that contribute to resilience, efforts to measure resilience are complicated by the importance of context. This includes specific place and time and the composition and shape of the relationships between each variable (e.g., individuals and institutions). This challenges the scientific community's development of a tool by which resilience can be measured. The ability to quantify resilience would support research efforts to identify when a food system is approaching the limits of its functioning before it is too late and shifts in its function are triggered. Notable applications so far have been arising across diverse sustainability and resilience dimensions, following the need to move beyond GDP gauging and the transition toward pluralistic and holistic outlooks (122, 123). Tackling this challenge requires a multi- and interdisciplinary approach, integrating expertise from numerous disciplines and combining methods. This highlights the importance of multidimensional metrics and indexes in defining and measuring complex phenomena (124). To date there has been relatively little cross-fertilization between the different disciplines exploring resilience measurement despite their shared theoretical foundations (116, 125).

Thus, although the understanding of the underlying mechanisms of resilience has improved (72, 73), and although multivariate approaches have been tested (126), there is still the challenge of assessing resilience due to failing to consider multiple components of resilience. Thus, if we want to assess resilience levels of a food system, either qualitatively or quantitatively, key metrics need to be agreed upon. Jacobi et al. (127) proposed a first set of variables for this, using empirical evidence from Kenyan and Bolivian agricultural systems. They proposed assessing buffer capacity, self-organization, capacity for learning, and adaptation in a food system as the key variables and developed specific indicators for each variable.

Enhanced tools for understanding the diverse dimensions and interpretations of food system resilience are increasingly needed for better defining, calculating, monitoring, and reflecting the importance of multidimensional metrics and indexes in defining and measuring complex phenomena (22, 124). Tackling the challenge of developing a mechanism to quantify resilience will require multi-, inter-, and transdisciplinary approaches, pulling expertise from numerous disciplines and knowledges, combining methods, and engaging key stakeholders in problem framing and resolution (128).

## 5. TURNING FOOD SYSTEM RESILIENCE CONCEPTS INTO PRACTICE: QUESTIONS AND ISSUES

Food system resilience is a complex concept that brings together various aspects from both resilience as well as food systems thinking. And food systems resilience thinking is still very much in flux, with definitions emerging through different disciplines and stakeholders using these in different settings. Although the COVID-19 pandemic brought the vulnerabilities of current food systems into the focus of the wider public, resilience thinking, what it constitutes, and how resilience of a food system can be enhanced (or built) still needs further exploration. A review of the projects in the Resilience of the UK Food System in a Global Context program (14) and associated literature have shown that moving these concepts into practice and operationalizing them in different food systems (sub)settings with their specific contexts, actors, geographies, history, and culture raises a variety of questions. In this section, we lay out these questions resulting from the concepts laid out in Section 4 and identify a set of issues that require further investigation.

#### 5.1. To What Degree Is Food System Resilience an Emergent Property?

Allen et al. (129) note that the theory behind the definition of resilience as an emergent property is well-developed and not only embraces complexity and the role of diversity but also accounts

for scale-specific dynamics that are critical in determining and understanding SES dynamics. For policy- and decision-makers, the important question is whether anything can be done to capitalize on this emergence so as to enhance the resilience of a food system and, if so, what? If food system resilience is indeed a property of the system, then one can argue that actions to change the shape (number and type of food system actors) or the structure (how they relate to each other) could help to build a more resilient system. What actions and policies lend themselves to resilience-building in a particular food system depend of course on its vulnerabilities to a particular shock or stress. Because of this, answering the four questions described in Section 4 can be seen as a key first step in any undertaking to build more resilient food system actor perspectives. If resilience is an emergent property of a food system, can actors actively shaping the food system activities and food system structure influence the resilience of a whole food system, or can they influence only their own level of resilience toward a particular shock or stress?

#### 5.2. Is an Overall Game Plan Needed to Enhance Food System Resilience?

As food systems are in urgent need of action to transform food system outcomes, how to coordinate a myriad of different actors and agree on the direction of change have become important questions for researchers and policymakers alike. The notion of developing a game plan or socalled systemic innovations (130) has been proposed to enable a more efficient way of changing a whole food system as opposed to parts of the system. With respect to food system resilience, this then begs the questions of whether and how this notion also applies to resilience-building. This is particularly important for the resilience notion of reorientation, as here resilience is coupled with reorienting activities to also achieve better, more resilient, and sustainable food system outcomes. Is coordination across actors, at least within a specific subsystem, needed to achieve resilience? And if so, how can this be achieved and assessed?

#### 5.3. How Can Food System Resilience Be Assessed?

Most research considering resilience focuses on single variables and uses simple models, failing to consider the system as a whole and the complexity of relationships among multiple variables to create synergies or balance (131–133). Although multivariate approaches have been tested (126), these still fail to consider multiple components of resilience. Thus, if we want to assess the resilience levels of a food system, either qualitatively or quantitatively, what are the key metrics to use here? Can and should we assess levels of food system outcomes in order to determine the resilience levels of a food system, or do we need other measures? If yes, what are existing metrics we could use, or what new ones would need to develop?

## 5.4. To What Degree Does the Resilience of Individual Actors Matter for System Resilience?

One can argue that as long as the specific food system activity is maintained at a sufficient level and supply can be maintained in other ways (e.g., via trade), the food system can be described as resilient. Nevertheless, individual food system actor livelihood outcomes could be compromised in the short and the long run. How can resilience be enhanced at the food system level in ways that advance the shared, public interest, and what would be the implication of pursuit of those broader public goals for various food system actors? This demonstrates the importance of the perspective of the decision-maker assessing resilience levels and for deciding on a course of action to maintain the resilience of all food system outcomes. Is there a need for governance arrangements that enable resilience-building from a system's level perspective while also accounting for possible trade-offs for individual actors? And can individual food system actors be resilient without the resilience of the underlying system (physical infrastructure, institutional settings, etc.) within which they operate? How do resilience levels of these different systems interact and influence each other for overall food system resilience?

Furthermore, how can resilience-building measures take existing power imbalances between different food system actors into account? Even if both the public and private sectors are mobilized to collaborate on food system resilience-building, we are then challenged to ask whether or not resilience at the food system level depends on the imbalances along the supply chain, especially on the resilience of the most vulnerable actors in the system. Given a high level of concentration in the markets behind global food systems, as well as continuous further mergers and acquisitions, a considerable amount of research warns of the risks to food security from power imbalances (21, 45, 134–136). At the same time, perfect competition on food markets can lead to nonresilient system outcomes as well. Empirical cases show that cooperation between food system actors, financial capacity, and infrastructure can enable better shock mitigation, even though implying some power on the market. This begs for more precise analyses to assess functional diversity, supply chain redundancy, incentives and accountability (ownership) of powerful firms in the food system, as well as a thorough evaluation of efficiency versus resilience trade-offs (21). A combination of firms of different sizes might be conducive to building resilience at multiple levels (137). The question of what is the role of power and governance in resilience-building and how can it be used to increase resilience rather than create additional vulnerabilities continues to be important.

In relation to governance arrangements, it is critical to identify the responsibilities of each actor for enhancing their resilience capacities. For example, is it an individual, household, business, charity, or government responsibility to prepare for the risk of rising food prices? Who should attempt to prepare for catastrophic food system shocks?

#### 6. CONCLUSION

Although the need for building resilient food systems was brought to the attention of the wider public by the disruptions of the COVID-19 pandemic, policymakers and academics have been worried about the various vulnerabilities inherent in our complex food systems for many years. Recent decades have seen different disciplines including ecology, psychology, and engineering developing resilience framings. Our review of how these have more recently been applied and further developed for food systems placed them in a context of actors and their activities, the drivers that influence the actors' activities, and hence the outcomes of these activities. We found that considering what resilience means in this food system context first requires setting clear boundaries by answering four framing questions: resilience of what, to what, from whose perspective, and over what time frame. It then requires clarifying which type of resilience strategies food system actors aim for: robustness, recovery, or reorientation (the 3 Rs). Each of these strategies entails actors adapting their activities.

Multiple questions, however, remain as to what these adaptations mean for overall food systems resilience, for other food system actors, and how to asses resilience levels. It is also unclear how individual actors' actions contribute to overall food system resilience, or if food systems resilience is an emergent property varying on the basis of the shape and structure of the system. A further consideration is how food system resilience and sustainability interact. These are different concepts and will require different actions to manage potential trade-offs between food system outcomes. This points to the need to assess the degree to which resilience and sustainability aims can be mutually compatible, as indicated by our reorientation strategy. Key issues to consider are who decides on what strategies to pursue, how to shape agenda setting, and the different levels of power food system actors have to shape the system. Food system actors and other stakeholders will also need to agree on a set of variables to monitor to determine if resilience is being enhanced.

Progress on all of these issues is urgently needed if we are to better mitigate further food system shocks and stresses, which are likely to hurt society's most vulnerable first. Such progress will require cooperation, coordination, and negotiation among the various food system actors so they adapt their activities to transform the health, environmental, social, and economic outcomes where suboptimal. This needs to be based on a better understanding of the dynamic complex interactions between food system drivers, actors, activities, and outcomes to help identify interventions that hold the best potential for enhancing food system resilience.

### SUMMARY POINTS

- Food systems are vulnerable to a range of interacting shocks and stresses. Shocks are abrupt events of differing probability of occurrence and severity of impact, and may even be wholly unimagined. Stresses are longer-term drivers or conditions that are more easily perceived and will influence change either directly or indirectly.
- 2. Food system outcomes of food security, other social and economic goals, and environmental conditions need to be made more resilient to shocks and stresses.
- 3. Building food system resilience needs to consider how to deal with complex and uncertain feedbacks and trade-offs across the different food system outcomes, and different perceptions of the desirability of those outcomes between different actors. This requires a pluralist approach and mechanisms to visualize and assess trade-offs across food system actors to achieve given food system outcomes across multiple scales.
- 4. Answers to a set of framing questions are needed to set a clear boundary for discussions: Resilience of what? Resilience to what? Resilience from whose perspective? Resilience for how long? Answers to each of these questions iteratively inform the others and depend on who is involved in answering them, and on whose behalf.
- 5. Most policy, practice, and societal discussions focus on enhancing resilience of the food system outcomes (i.e., food security, other socioeconomic goals, and environmental conditions). Emphasis is usually placed on either robustness (preventing the outcomes from changing) or recovery (returning to the original outcomes after a shock). A third concept, reorientation, involves food system actors and other stakeholders accepting alternative food system outcomes before or after disruption, but this will require negotiating tradeoffs between outcomes and between different food system actors.
- 6. Irrespective of whether food system actors and other stakeholders agree on a robustness, recovery, or reorientation strategy, enhancing resilience of food system outcomes will require food system actors adapting their activities. Activities do not change spontaneously but in response to an opportunity or a threat. Adapting food system activities either marginally or substantially will transform the food system outcomes either marginally or substantially.
- Encouraging actors to change their activities requires changing the policy, economic, social, and/or technological drivers that influence how different food system actors undertake their respective activities.

8. Operationalizing resilience-building involves normative choices but will result in decisions about trade-offs amongst food system outcomes. The relative value of different types of outcomes, for example, food price and accessibility versus environmental impact, is central to informing how trade-offs are to be managed. Trade-offs among different actors with different value sets and aims therefore need to be negotiated.

### **FUTURE ISSUES**

- 1. Developing strategies to enhance food system resilience depends on an analysis of synergies, trade-offs, and unintended consequences. Successful trade-off optimization remains dependent on clear and consistent priority setting and the definition of "red lines" that cannot be crossed. A critical point that lacks theoretical development is by what (or whose) standards, and at what spatial and temporal levels, does society measure the outcomes of a resilient system and decide whether or not they are desirable and to whom?
- 2. To what degree is food system resilience an emergent property and what factors, and interactions between them, contribute to it?
- 3. To what degree does the resilience of a food system depend on individual actors in a given activity being resilient or on the activity itself being resilient?
- 4. By how much do given food system activities need to be adapted to transform given food system outcomes by set amounts?
- 5. Does an overall game plan based on systemic innovations need to be agreed upon by multiple food system actors to enhance food system resilience, or can a system's resilience be enhanced from relatively uncoordinated adaptation of individual actors' activities?
- 6. How can we best assess food system resilience and what kind of metrics, qualitative and/or quantitative, do we need?
- 7. How do approaches to enhance resilience of desirable food system aspects differ from those needed to overcome undesirable aspects of food system resilience?

#### **DISCLOSURE STATEMENT**

M.Z. discloses funding for resilience research from UK Research and Innovation (UK Research Council), which is explained in more detail in the Acknowledgments section, below. L.M.C. discloses that she is a Board Member of the Defra Science Advisory Council, a Board Member of the Sustainable Aquaculture Innovation Centre, and Academic Director of the National Pig Centre of the University of Leeds. T.O. discloses secondment with the Defra Systems Research Programme, a Biotechnology and Biological Sciences Research Council–funded project on resilience of UK pollinator populations, a Natural Environment Research Council–funded project on systemic environmental risk analysis for threats to UK recovery from COVID-19, and engagement/advice provision for the European Environment Agency on socioecological resilience topics. The authors are not aware of any other affiliations, memberships, funding, or financial holdings that might be perceived as affecting the objectivity of this review.

## ACKNOWLEDGMENTS

This research was funded through the Global Food Security's Resilience of the UK Food System in a Global Context program, with support from the UK's Biotechnology and Biological Sciences Research Council, the UK's Economic and Social Research Council, the UK's Natural Environment Research Council, and the Scottish Government.

## LITERATURE CITED

- Colding J, Barthel S. 2019. Exploring the social-ecological systems discourse 20 years later. *Ecol. Soc.* 24:2
- 2. Cash DW, Adger WN, Berkes F, Garden P, Lebel L, et al. 2006. Scale and cross-scale dynamics: governance and information in a multilevel world. *Ecol. Soc.* 11:8
- Folke C. 2006. Resilience: the emergence of a perspective for social–ecological systems analyses. Glob. Environ. Change 16:253–67
- 4. Schlüter M, Haider LJ, Lade SJ, Lindkvist E, Martin R, et al. 2019. Capturing emergent phenomena in social-ecological systems: an analytical framework. *Ecol. Soc.* 24:11
- Ingram J, Zurek M. 2018. Food systems approaches for the future. In Agriculture & Food Systems to 2050: Global Trends, Challenges and Opportunities, ed. R Serraj, P Pingali, pp. 547–67. Singapore: World Sci. Publ.
- 6. Hamilton H, Henry R, Rounsevell M, Moran D, Cossar F, et al. 2020. Exploring global food system shocks, scenarios and outcomes. *Futures* 123:102601
- Béné C. 2020. Resilience of local food systems and links to food security—a review of some important concepts in the context of COVID-19 and other shocks. *Food Secur*: 12:805–22
- Ingram J. 2020. Food system models. In *Healthy and Sustainable Food Systems*, ed. M Lawrence, S Friel, pp. 49–62. London: Routledge
- 9. Puma MJ. 2019. Resilience of the global food system. Nat. Sustain. 2:260-61
- Nyström M, Jouffray J-B, Norström AV, Crona B, Søgaard Jørgensen P, et al. 2019. Anatomy and resilience of the global production ecosystem. *Nature* 575:98–108
- 11. Westhoek H, Ingram J, van Berkum S, Hajer M. 2016. Food Systems and Natural Resources. Nairobi, Kenya: U. N. Environ. Progr.
- 12. Oliver TH, Boyd E, Balcombe K, Benton TG, Bullock J, et al. 2018. Overcoming undesirable resilience in the global food system. *Glob. Sustain.* 1:e9
- 13. Helfgott A. 2018. Operationalising systemic resilience. Eur. J. Oper. Res. 268:852-64
- 14. Resil. U. K. Food Syst. Glob. Context. 2022. Resilience of the UK Food System in a Global Context: interdisciplinary research to enhance UK food security in a changing world. *Resilience of the UK Food System in a Global Context*. https://www.foodsystemresilienceuk.org/
- Ericksen PJ. 2008. Conceptualizing food systems for global environmental change research. *Glob. Environ. Change* 18:234–45
- 16. Ingram J. 2011. A food systems approach to researching food security and its interactions with global environmental change. *Food Secur*: 3:417–31
- 17. van Berkum S, Dengerink J, Ruben R. 2018. *The food systems approach: sustainable solutions for a sufficient supply of healthy food.* Rep. 2018-064, Wagening. Econ. Res., The Hague, Neth.
- Caron P, Ferrero y de Loma-Osorio G, Nabarro D, Hainzelin E, Guillou M, et al. 2018. Food systems for sustainable development: proposals for a profound four-part transformation. *Agron. Sustain. Dev.* 38:41
- Ericksen PJ, Stewart B, Dixon J, Barling D, Loring P, et al. 2010. The value of a food system approach. In Food Security and Global Environmental Change, ed. J Ingram, P Ericksen, D Liverman, pp. 25–45. London: Earthscan
- Lyon C, Cordell D, Jacobs B, Martin-Ortega J, Marshall R, et al. 2020. Five pillars for stakeholder analyses in sustainability transformations: the global case of phosphorus. *Environ. Sci. Policy* 107:80–89
- Merkle M, Moran D, Warren F, Alexander P. 2021. How does market power affect the resilience of food supply? *Glob. Food Secur.* 30:100556

- Zurek M, Hebinck A, Leip A, Vervoort J, Kuiper M, et al. 2018. Assessing sustainable food and nutrition security of the EU Food System—an integrated approach. Sustainability 10:4271
- Ignaciuk A, Rice M, Bogardi J, Canadell JG, Dhakal S, et al. 2012. Responding to complex societal challenges: a decade of Earth System Science Partnership (ESSP) interdisciplinary research. *Curr. Opin. Environ. Sustain.* 4:147–58
- Hasnain S, Ingram J, Zurek M. 2020. Mapping the UK food system—a report for the UKRI Transforming UK Food Systems Programme. Rep., Environ. Change Inst., Univ. Oxford, Oxford, UK
- Marshall G. 2015. A social-ecological systems framework for food systems research: accommodating transformation systems and their products. *Int. 7. Commons* 9:881–908
- Hodbod J, Eakin H. 2015. Adapting a social-ecological resilience framework for food systems. J. Environ. Stud. Sci. 5:474–84
- Cote M, Nightingale AJ. 2011. Resilience thinking meets social theory: situating change in socioecological systems (SES) research. Prog. Hum. Geogr. 36:475–89
- Brown K. 2013. Global environmental change I: A social turn for resilience? Prog. Hum. Geogr. 38:107– 117
- Cinner JE, Barnes ML. 2019. Social dimensions of resilience in social-ecological systems. One Earth 1:51–56
- Fan S, Cho EE, Meng T, Rue C. 2021. How to prevent and cope with coincidence of risks to the global food system. *Annu. Rev. Environ. Resour.* 46:601–23
- Savary S, Akter S, Almekinders C, Harris J, Korsten L, et al. 2020. Mapping disruption and resilience mechanisms in food systems. *Food Secur.* 12:695–717
- 32. Benton TG. 2019. Using scenario analyses to address the future of food. EFSA J. 17:e170703
- Cottrell RS, Nash KL, Halpern BS, Remenyi TA, Corney SP, et al. 2019. Food production shocks across land and sea. *Nat. Sustain.* 2:130–37
- Mu W, van Asselt E, Van der Fels-Klerx H. 2021. Towards a resilient food supply chain in the context of food safety. *Food Control* 125:107953
- He C, Liu Z, Xu M, Ma Q, Dou Y. 2017. Urban expansion brought stress to food security in China: evidence from decreased cropland net primary productivity. *Sci. Total Environ.* 576:660–70
- Hall C, Dawson TP, Macdiarmid JI, Matthews RB, Smith P. 2017. The impact of population growth and climate change on food security in Africa: looking ahead to 2050. Int. J. Agric. Sustain. 15:124–35
- Stringer LC, Fraser EDG, Harris D, Lyon C, Pereira L, et al. 2020. Adaptation and development pathways for different types of farmers. *Environ. Sci. Policy* 104:174–89
- 38. Mbow C, Rosenzweig C, Barioni LG, Benton TG, Herrero M, et al. 2019. Food security. In Climate Change and Land: An IPCC Special Report on Climate Change, Desertification, Land Degradation, Sustainable Land Management, Food Security, and Greenhouse Gas Fluxes in Terrestrial Ecosystems, ed. PR Shukla, J Skea, E Calvo Buendia, V Masson-Delmotte, H-O Pörtner, et al., pp. 437–550. Geneva, Switz.: Intergov. Panel Clim. Change
- Díaz S, Settele J, Brondízio ES, Ngo HT, Guèze M, et al. 2020. Summary for Policymakers of the Global Assessment Report on Biodiversity and Ecosystem Services of the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services. Bonn, Ger.: IPBES Secr.
- Bélanger J, Pilling D, eds. 2019. The state of the world's biodiversity for food and agriculture. Rep., U. N. Food Agric. Organ. Comm. Genet. Resour. Food Agric. Assess., Rome, Italy
- Naranjo SE, Ellsworth PC, Frisvold GB. 2015. Economic value of biological control in integrated pest management of managed plant systems. *Annu. Rev. Entomol.* 60:621–45
- Pimentel D, Wilson C, McCullum C, Huang R, Dwen P, et al. 1997. Economic and environmental benefits of biodiversity. *BioScience* 47:747–57
- Dicks LV, Breeze TD, Ngo HT, Senapathi D, An J, et al. 2021. A global-scale expert assessment of drivers and risks associated with pollinator decline. *Nat. Ecol. Evol.* 5:1453–61
- Erenler HE, Gillman MP, Ollerton J. 2020. Impact of extreme events on pollinator assemblages. Curr. Opin. Insect Sci. 38:34–39
- Gomez M, Mejia A, Ruddell BL, Rushforth RR. 2021. Supply chain diversity buffers cities against food shocks. *Nature* 595:250–54

- Gutiérrez-Moya E, Adenso-Díaz B, Lozano S. 2021. Analysis and vulnerability of the international wheat trade network. *Food Secur.* 13:113–28
- Tendall DM, Joerin J, Kopainsky B, Edwards P, Shreck A, et al. 2015. Food system resilience: defining the concept. *Glob. Food Secur.* 6:17–23
- Wiebe K, Zurek M, Lord S, Brzezina N, Gabrielyan G, et al. 2018. Scenario development and foresight analysis: exploring options to inform choices. *Annu. Rev. Environ. Resour.* 43:545–70
- 49. Siegrist M, Árvai J. 2020. Risk perception: reflections on 40 years of research. Risk Anal. 40:2191-206
- 50. Slovic P. 2000. The Perception of Risk. London: Earthscan
- 51. Slovic P. 1987. Perception of risk. Science 236:280-85
- 52. Kasperson RE, Renn O, Slovic P, Brown HS, Emel J, et al. 1988. The social amplification of risk: a conceptual framework. *Risk Anal.* 8:177–87
- 53. Power M, Doherty B, Pybus K, Pickett K. 2020. How COVID-19 has exposed inequalities in the UK food system: the case of UK food and poverty. *Emerald Open Res.* 2:11
- Garnett P, Doherty B, Heron T. 2020. Vulnerability of the United Kingdom's food supply chains exposed by COVID-19. *Nat. Food* 1:315–18
- 55. Sternberg T. 2012. Chinese drought, bread and the Arab Spring. Appl. Geogr. 34:519-24
- 56. Johnstone S, Mazo J. 2011. Global warming and the Arab Spring. *Survival* 53:11–17
- Miller F, Osbahr H, Boyd E, Thomalla F, Bharwani S, et al. 2010. Resilience and vulnerability: complementary or conflicting concepts? *Ecol. Soc.* 15:11
- 58. Gatto A, Drago C. 2020. A taxonomy of energy resilience. Energy Policy 136:111007
- 59. Holling CS. 1973. Resilience and stability of ecological systems. Annu. Rev. Ecol. Syst. 4:1-23
- Folke C, Colding J, Berkes F. 2003. Synthesis: building resilience and adaptive capacity in socialecological systems. In *Navigating Social-Ecological Systems: Building Resilience for Complexity and Change*, ed. F Berkes, J Colding, C Folke, pp. 352–87. Cambridge, UK: Cambridge Univ. Press
- Gunderson L. 2010. Ecological and human community resilience in response to natural disasters. *Ecol.* Soc. 15:18
- Béné C, Fanzo J, Haddad L, Hawkes C, Caron P, et al. 2020. Five priorities to operationalize the EAT– Lancet Commission report. *Nat. Food* 1:457–59
- 63. Carr ER. 2020. Resilient livelihoods in an era of global transformation. Glob. Environ. Change 64:102155
- Carr ER. 2019. Properties and projects: reconciling resilience and transformation for adaptation and development. World Dev. 122:70–84
- 65. Ostrom E. 2007. A diagnostic approach for going beyond panaceas. PNAS 104:15181-87
- Ostrom E. 2010. Beyond markets and states: polycentric governance of complex economic systems. Am. Econ. Rev. 100:641–72
- 67. Ostrom E. 2001. Vulnerability and polycentric governance systems. IHDP Update 3:1-4
- Barnett AJ, Anderies JM. 2014. Weak feedbacks, governance mismatches, and the robustness of socialecological systems: an analysis of the Southwest Nova Scotia lobster fishery with comparison to Maine. *Ecol. Soc.* 19:39
- 69. APA (Am. Psychol. Assoc.). 2014. The road to resilience. *American Psychological Association*. http://www.apa.org/helpcenter/road-resilience.aspx
- 70. Pimm SL. 1984. The complexity and stability of ecosystems. Nature 307:321-26
- Tukamuhabwa BR, Stevenson M, Busby J, Zorzini M. 2015. Supply chain resilience: definition, review and theoretical foundations for further study. *Int. J. Prod. Res.* 53:5592–623
- Oliver TH, Heard MS, Isaac NJB, Roy DB, Procter D, et al. 2015. Biodiversity and resilience of ecosystem functions. *Trends Ecol. Evol.* 30:673–84
- Weise H, Auge H, Baessler C, Bärlund I, Bennett EM, et al. 2020. Resilience trinity: safeguarding ecosystem functioning and services across three different time horizons and decision contexts. *Oikos* 129:445–56
- Markolf SA, Chester MV, Eisenberg DA, Iwaniec DM, Davidson CI, et al. 2018. Interdependent infrastructure as linked social, ecological, and technological systems (SETSs) to address lock-in and enhance resilience. *Earth's Future* 6:1638–59
- Munson SM, Reed SC, Peñuelas J, McDowell NG, Sala OE. 2018. Ecosystem thresholds, tipping points, and critical transitions. *New Phytol.* 218:1315–17

- 76. Lenton TM. 2013. Environmental tipping points. Annu. Rev. Environ. Resour. 38:1-29
- 77. Gregory PJ, Ingram JS. 2008. Climate change and the current 'food crisis'. CAB Rev. 3:1-10
- Lang T, Ingram J. 2013. Food security twists and turns—why food systems need complex governance. In *Addressing Tipping Points for a Precarious Future*, ed. T O'Riordan, T Lenton, pp. 81–103. Oxford, UK: Brit. Acad. Scholarsh.
- Checkland P. 1999. Systems thinking, systems practice. In *Rethinking Management Information Systems*, pp. 45–56. Oxford, UK: Oxford Univ. Press
- 80. Georgiou I. 2003. The idea of emergent property. J. Oper. Res. Soc. 54:239-47
- 81. Cabrera D, Colosi L, Lobdell C. 2008. Systems thinking. Eval. Program Plan. 31:299-310
- Prosperi P, Allen T, Cogill B, Padilla M, Peri I. 2016. Towards metrics of sustainable food systems: a review of the resilience and vulnerability literature. *Environ. Syst. Decis.* 36:3–19
- Doherty B, Ensor J, Heron T, Prado P. 2019. Food systems resilience: towards an interdisciplinary research agenda. *Emerald Open Res.* 1:4
- Fraser ED. 2007. Travelling in antique lands: using past famines to develop an adaptability/resilience framework to identify food systems vulnerable to climate change. *Clim. Change* 83:495–514
- Klassen S, Murphy S. 2020. Equity as both a means and an end: lessons for resilient food systems from COVID-19. World Dev. 136:105104
- Hertel T, Elouafi I, Tanticharoen M, Ewert F. 2021. Diversification for enhanced food systems resilience. Nat. Food 2:832–34
- 87. Hansen AR, Ingram JS, Midgley G. 2020. Negotiating food systems resilience. Nat. Food 1:519
- Walker B, Carpenter SR, Folke C, Gunderson L, Peterson GD, et al. 2020. Navigating the chaos of an unfolding global cycle. *Ecol. Soc.* 25:23
- Winkler KJ, Dade MC, Rieb JT. 2021. Mismatches in the ecosystem services literature—a review of spatial, temporal, and functional-conceptual mismatches. *Curr. Landsc. Ecol. Rep.* 6:23–34
- Stokols D, Lejano R, Hipp J. 2013. Enhancing the resilience of human–environment systems: a social ecological perspective. *Ecol. Soc.* 18:7
- Janni M, Gullì M, Maestri E, Marmiroli M, Valliyodan B, et al. 2020. Molecular and genetic bases of heat stress responses in crop plants and breeding for increased resilience and productivity. *J. Exp. Bot.* 71:3780–802
- Hess T, Knox J, Holman I, Sutcliffe C. 2020. Resilience of primary food production to a changing climate: on-farm responses to water-related risks. *Water* 12:2155
- Gardner E, Breeze TD, Clough Y, Smith HG, Baldock KCR, et al. 2021. Field boundary features can stabilise bee populations and the pollination of mass-flowering crops in rotational systems. *J. Appl. Ecol.* 58:2287–304
- Stephens EC, Martin G, van Wijk M, Timsina J, Snow V. 2020. Impacts of COVID-19 on agricultural and food systems worldwide and on progress to the sustainable development goals. *Agric. Syst.* 183:102873
- 95. Midgley G. 2000. Systemic Intervention: Philosophy, Methodology and Practice. New York: Springer
- 96. Matin N, Forrester J, Ensor J. 2018. What is equitable resilience? World Dev. 109:197-205
- van Bers C, Delaney A, Eakin H, Cramer L, Purdon M, et al. 2019. Advancing the research agenda on food systems governance and transformation. *Curr. Opin. Environ. Sustain.* 39:94–102
- Benton TG, Beddington J, Thomas SM, Flynn DJ, Fan S, Webb P. 2021. A 'net zero' equivalent target is needed to transform food systems. *Nat. Food* 2:905–6
- Webb P, Benton TG, Beddington J, Flynn D, Kelly NM, Thomas SM. 2020. The urgency of food system transformation is now irrefutable. *Nat. Food* 1:584–85
- Wilson RS, Herziger A, Hamilton M, Brooks JS. 2020. From incremental to transformative adaptation in individual responses to climate-exacerbated hazards. *Nat. Clim. Change* 10:200–8
- 101. Utting P. 2018. Achieving the sustainable development goals through social and solidarity economy: incremental versus transformative change. Knowl. Hub Work. Pap., UN Inter-Agency Task Force Soc. Solidar. Econ. https://www.local2030.org/library/442/Achieving-the-Sustainable-Development-Goalsthrough-Social-and-Solidarity-Economy-Incremental-versus-Transformative-Change.pdf
- Barnes ML, Wang P, Cinner JE, Graham NAJ, Guerrero AM, et al. 2020. Social determinants of adaptive and transformative responses to climate change. *Nat. Clim. Change* 10:823–28

- Jacobs B, Cordell D, Chin J, Rowe H. 2017. Towards phosphorus sustainability in North America: a model for transformational change. *Environ. Sci. Policy* 77:151–59
- Healy S, Chitranshi B, Diprose G, Eskelinen T, Madden A, et al. 2020. Planetary food commons and postcapitalist post-COVID food futures. *Development* 63:277–84
- Biggs R, Schlüter M, Schoon ML 2015. Principles for Building Resilience: Sustaining Ecosystem Services in Social-Ecological Systems. Cambridge, UK: Cambridge Univ. Press
- 106. Benessia A, Funtowicz S, Giampietro M, Guimarães Pereira Â, Ravetz J, et al. 2016. The Rightful Place of Science: Science on the Verge. Tempe, AZ: Consort. Sci. Policy Outcomes
- Walsh-Dilley M, Wolford W. 2015. (Un)Defining resilience: subjective understandings of 'resilience' from the field. *Resilience* 3:173–82
- Quinlan AE, Berbés-Blázquez M, Haider LJ, Peterson GD. 2016. Measuring and assessing resiliences: broadening understanding through multiple disciplinary perspectives. J. Appl. Ecol. 53:677–87
- Walker BH, Anderies JM, Kinzig AP, Ryan P. 2006. Exploring resilience in social-ecological systems through comparative studies and theory development: introduction to the special issue. *Ecol. Soc.* 11:12
- Laborde D, Martin W, Swinnen J, Vos R. 2020. COVID-19 risks to global food security. Science 369:500–2
- Moran D, Cossar F, Merkle M, Alexander P. 2020. UK food system resilience tested by COVID-19. Nat. Food 1:242
- 112. Di Renzo L, Gualtieri P, Cinelli G, Bigioni G, Soldati L, et al. 2020. Psychological aspects and eating habits during COVID-19 home confinement: results of EHLC-COVID-19 Italian online survey. *Nutrients* 12:2152
- Nicholls E, Ely A, Birkin L, Basu P, Goulson D. 2020. The contribution of small-scale food production in urban areas to the sustainable development goals: a review and case study. *Sustain. Sci.* 15:1585–99
- Langemeyer J, Madrid-Lopez C, Beltran AM, Mendez GV. 2021. Urban agriculture—A necessary pathway towards urban resilience and global sustainability? *Landsc. Urban Plan.* 210:104055
- 115. Mead BR, Davies JAC, Falagán N, Kourmpetli S, Liu L, Hardman CA. 2021. Urban agriculture in times of crisis: the role of home food growing in perceived food insecurity and well-being during the early COVID-19 lockdown. *Emerald Open Res.* 3:7
- Dornelles AZ, Boyd E, Nunes RJ, Asquith M, Boonstra WJ, et al. 2020. Towards a bridging concept for undesirable resilience in social-ecological systems. *Glob. Sustain*. 3:e20
- Hinrichs CC. 2014. Transitions to sustainability: a change in thinking about food systems change? Agric. Hum. Values 31:143–55
- 118. Alinovi L, Mane E, Romano D. 2008. Towards the measurement of household resilience to food insecurity: applying a model to Palestinian household data. In *Deriving Food Security Information from National Household Budget Surveys: Experiences, Achievements, Challenges*, ed. R Sibrian, pp. 137–52. Rome: U. N. Food Agric. Organ.
- 119. Walsh-Dilley M, Wolford W, McCarthy J. 2016. Rights for resilience: food sovereignty, power, and resilience in development practice. *Ecol. Soc.* 21:11
- Seekell D, Carr J, Dell'Angelo J, D'Odorico P, Fader M, et al. 2017. Resilience in the global food system. Environ. Res. Lett. 12:025010
- 121. FAO (U. N. Food Agric. Organ.). 2016. Rima-II. Resilience index measurement and analysis. Rep., FAO, Rome
- 122. Gatto A. 2020. A pluralistic approach to economic and business sustainability: a critical meta-synthesis of foundations, metrics, and evidence of human and local development. *Corp. Soc. Responsib. Environ. Manag.* 27:1525–39
- 123. Costanza R, Kubiszewski I, Giovannini E, Lovins H, McGlade J, et al. 2014. Development: Time to leave GDP behind. *Nature* 505:283–85
- 124. Saltelli A, Nardo M, Saisana M, Tarantola S. 2005. Composite indicators: the controversy and the way forward. In *Statistics, Knowledge and Policy: Key Indicators to Inform Decision Making*, ed. Organ. Econ. Co-op. Dev. (OECD), pp. 359–72. Paris: OECD
- Barrett CB, Constas MA, 2014. Toward a theory of resilience for international development applications. PNAS 111:14625–30

- Eason T, Garmestani AS, Cabezas H. 2014. Managing for resilience: early detection of regime shifts in complex systems. *Clean Technol. Environ. Policy* 16:773–83
- 127. Jacobi J, Mukhovi S, Llanque A, Augstburger H, Käser F, et al. 2018. Operationalizing food system resilience: an indicator-based assessment in agroindustrial, smallholder farming, and agroecological contexts in Bolivia and Kenya. *Land Use Policy* 79:433–46
- Lang DJ, Wiek A, Bergmann M, Stauffacher M, Martens P, et al. 2012. Transdisciplinary research in sustainability science: practice, principles, and challenges. Sustain. Sci. 7:25–43
- Allen CR, Angeler DG, Chaffin BC, Twidwell D, Garmestani A. 2019. Resilience reconciled. Nat. Sustain. 2:898–900
- Midgley G, Rajagopalan R. 2020. Critical Systems Thinking, Systemic Intervention and Beyond. New York: Springer
- Carpenter S, Brock W. 2011. Early warnings of unknown nonlinear shifts: a nonparametric approach. Ecology 92:2196–201
- Perretti CT, Munch SB. 2012. Regime shift indicators fail under noise levels commonly observed in ecological systems. *Ecol. Appl.* 22:1772–79
- Donohue I, Hillebrand H, Montoya JM, Petchey OL, Pimm SL, et al. 2016. Navigating the complexity of ecological stability. *Ecol. Lett.* 19:1172–85
- ETC Group. 2015. Mega-mergers in the global agricultural inputs sector: threats to food security & climate resilience. ETC Group, Oct. 30. https://www.etcgroup.org/content/mega-mergers-globalagricultural-inputs-sector
- Hendrickson MK. 2015. Resilience in a concentrated and consolidated food system. J. Environ. Stud. Sci. 5:418–31
- Renwick A, Islam MM, Thomson S. 2012. Power in global agriculture: economics, politics, and natural resources. Int. J. Agric. Manag. 2:31
- Garmestani AS, Allen CR, Mittelstaedt JD, Stow CA, Ward WA. 2006. Firm size diversity, functional richness, and resilience. *Environ. Dev. Econ.* 11:533–51
- Bebber DP. 2019. Climate change effects on Black Sigatoka disease of banana. *Philos. Trans. R. Soc. B* 374:20180269
- Stokstad E. 2019. Banana fungus puts Latin America on alert: apparent detection of a devastating Fusarium strain in Colombia threatens exports. Science 365(6450):207–8
- 140. Dale J, James A, Paul J-Y, Khanna H, Smith M, et al. 2017. Transgenic Cavendish bananas with resistance to Fusarium wilt tropical race 4. *Nat. Commun.* 8:1496

Annual Review of Environment and Resources

Volume 47, 2022

## Contents

,

The Great Intergenerational Robbery: A Call for Concerted Action
Against Environmental Crises
Ashok Gadgil, Thomas P. Tomich, Arun Agrawal, Jeremy Allouche,
Inês M.L. Azevedo, Mohamed I. Bakarr, Gilberto M. Jannuzzi,
Diana Liverman, Yadvinder Malhi, Stephen Polasky, Joyashree Roy,
Diana Ürge-Vorsatz, and Yanxin Wang1

## I. Integrative Themes and Emerging Concerns

A New Dark Age? Truth, Trust, and Environmental Science Torbjørn Gundersen, Donya Alinejad, T.Y. Branch, Bobby Duffy, Kirstie Hewlett, Cathrine Holst, Susan Owens, Folco Panizza, Silje Maria Tellmann, José van Dijck, and Maria Bagbramian
Biodiversity: Concepts, Patterns, Trends, and Perspectives Sandra Díaz and Yadvinder Malhi
COVID-19 and the Environment: Short-Run and Potential Long-Run Impacts Noah S. Diffenbaugh
<ul> <li>Shepherding Sub-Saharan Africa's Wildlife Through Peak</li> <li>Anthropogenic Pressure Toward a Green Anthropocene</li> <li>P.A. Lindsey, S.H. Anderson, A. Dickman, P. Gandiwa, S. Harper,</li> <li>A.B. Morakinyo, N. Nyambe, M. O'Brien-Onyeka, C. Packer, A.H. Parker,</li> <li>A.S. Robson, Alice Rubweza, E.A. Sogbobossou, K.W. Steiner, and P.N. Tumenta91</li> </ul>
The Role of Nature-Based Solutions in Supporting Social-Ecological Resilience for Climate Change Adaptation Beth Turner, Tahia Devisscher, Nicole Chabaneix, Stephen Woroniecki, Christian Messier, and Nathalie Seddon
Feminist Ecologies Diana Ojeda, Padini Nirmal, Dianne Rocheleau, and Jody Emel
Sustainability in Health Care Howard Hu, Gary Cohen, Bhavna Sharma, Hao Yin, and Rob McConnell

Indoor Air Pollution and Health: Bridging Perspectives from Developing and Developed Countries
Ajay Pillarisetti, Wenlu Ye, and Sourangsu Chowdhury 197
II. Earth's Life Support Systems
State of the World's BirdsAlexander C. Lees, Lucy Haskell, Tris Allinson, Simeon B. Bezeng,Ian J. Burfield, Luis Miguel Renjifo, Kenneth V. Rosenberg,Ashwin Viswanathan, and Stuart H.M. Butchart231
Grassy Ecosystems in the Anthropocene Nicola Stevens, William Bond, Angelica Feurdean, and Caroline E.R. Lehmann 261
Anticipating the Future of the World's Ocean Casey C. O'Hara and Benjamin S. Halpern
The Ocean Carbon Cycle     Tim DeVries     317
<ul> <li>Permafrost and Climate Change: Carbon Cycle Feedbacks From the Warming Arctic</li> <li>Edward A.G. Schuur, Benjamin W. Abbott, Roisin Commane, Jessica Ernakovich, Eugenie Euskirchen, Gustaf Hugelius, Guido Grosse, Miriam Jones, Charlie Koven, Victor Leshyk, David Lawrence, Michael M. Loranty, Marguerite Mauritz, David Olefeldt, Susan Natali, Heidi Rodenhizer, Verity Salmon, Christina Schädel, Jens Strauss, Claire Treat, and Merritt Turetsky</li></ul>
III. Human Use of the Environment and Resources
Environmental Impacts of Artificial Light at Night Kevin J. Gaston and Alejandro Sánchez de Miguel
Agrochemicals, Environment, and Human Health P. Indira Devi, M. Manjula, and R.V. Bhavani
The Future of Tourism in the AnthropoceneA. Holden, T. Jamal, and F. Burini423
Sustainable Cooling in a Warming World: Technologies, Cultures, and Circularity Radhika Khosla, Renaldi Renaldi, Antonella Mazzone, Caitlin McElroy, and Giovani Palafox-Alcantar

Digitalization and the Anthropocene Felix Creutzig, Daron Acemoglu, Xuemei Bai, Paul N. Edwards, Marie Josefine Hintz, Lynn H. Kaack, Siir Kilkis, Stefanie Kunkel, Amy Luers, Nikola Milojevic-Dupont, Dave Rejeski, Jürgen Renn, David Rolnick, Christoph Rosol, Daniela Russ, Thomas Turnbull, Elena Verdolini, Felix Wagner, Charlie Wilson, Aicha Zekar, and Marius Zumwald	
<ul> <li>Food System Resilience: Concepts, Issues, and Challenges</li> <li>Monika Zurek, John Ingram, Angelina Sanderson Bellamy, Conor Goold,</li> <li>Christopher Lyon, Peter Alexander, Andrew Barnes, Daniel P. Bebber,</li> <li>Tom D. Breeze, Ann Bruce, Lisa M. Collins, Jessica Davies, Bob Doberty,</li> <li>Jonathan Ensor, Sofia C. Franco, Andrea Gatto, Tim Hess, Chrysa Lamprinopoulou,</li> <li>Lingxuan Liu, Magnus Merkle, Lisa Norton, Tom Oliver, Jeff Ollerton,</li> <li>Simon Potts, Mark S. Reed, Chloe Sutcliffe, and Paul J.A. Withers</li></ul>	
IV. Management and Governance of Resources and Environment	
The Concept of Adaptation      Ben Orlove      535	
Transnational Social Movements: Environmentalist, Indigenous, and Agrarian Visions for Planetary Futures <i>Carwil Bjork-James, Melissa Checker, and Marc Edelman</i>	
<ul> <li>Transnational Corporations, Biosphere Stewardship, and Sustainable</li> <li>Futures</li> <li>H. Österblom, J. Bebbington, R. Blasiak, M. Sobkowiak, and C. Folke</li></ul>	
Community Monitoring of Natural Resource Systems and the Environment	
Ida Theilade, Dimitrios Argyriou, and Neil D. Burgess	
Contemporary Populism and the Environment Andrew Ofstehage, Wendy Wolford, and Saturnino M. Borras Jr	
How Stimulating Is a Green Stimulus? The Economic Attributes of Green Fiscal Spending <i>Brian O'Callaghan, Nigel Yau, and Cameron Hepburn</i>	
V. Methods and Indicators	
Why People Do What They Do: An Interdisciplinary Synthesis of	

Why People Do What They Do: An Interdisciplinary Synthesis of	
Human Action Theories	
Harold N. Eyster, Terre Satterfield, and Kai M.A. Chan	725

Carbon Leakage, Consumption, and Trade	
Michael Grubb, Nino David Jordan, Edgar Hertwich, Karsten Neuhoff,	
Kasturi Das, Kaushik Ranjan Bandyopadhyay, Harro van Asselt, Misato Sato,	
Ranran Wang, William A. Pizer, and Hyungna Ob	753
Detecting Thresholds of Ecological Change in the Anthropocene	
Rebecca Spake, Martha Paola Barajas-Barbosa, Shane A. Blowes, Diana E. Bowler,	
Corey T. Callaghan, Magda Garbowski, Stephanie D. Jurburg, Roel van Klink,	
Lotte Korell, Emma Ladouceur; Roberto Rozzi, Duarte S. Viana, Wu-Bing Xu,	
and Jonathan M. Chase	797
Remote Sensing the Ocean Biosphere	
Sam Purkis and Ved Chirayath	823
Net Zero: Science, Origins, and Implications	
Myles R. Allen, Pierre Friedlingstein, Cécile A.J. Girardin, Stuart Jenkins,	
Yadvinder Malhi, Eli Mitchell-Larson, Glen P. Peters, and Lavanya Rajamani	849

## Indexes

Cumulative Index of Contributing Authors, Volumes 38-47	889
Cumulative Index of Article Titles, Volumes 38–47	897

## Errata

An online log of corrections to *Annual Review of Environment and Resources* articles may be found at http://www.annualreviews.org/errata/environ